Prevalence and incidence of type 1 diabetes in Ireland: a retrospective cross-sectional study using a national pharmacy claims data from 2016

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ABSTRACT

Objectives The aim of this study is to estimate the prevalence and incidence of type 1 diabetes in the Irish population using a national pharmacy claims database in the absence of a national diabetes register.

Design National, population-based, retrospective, cross-sectional study.

Setting Community care with data available through the Health Service Executive Pharmacy Claims Reimbursement Scheme from 2011 to 2016.

Participants Individuals with type 1 diabetes were identified by coprescription of insulin and glucometer test strips without any prolonged course (>12 months) of oral hypoglycaemic agents prior to commencing insulin. Those claiming prescriptions for long-acting insulin only, without any prandial insulin, were excluded from the analysis. Incidence was estimated based on the first claim for insulin in 2016, with no insulin use in the preceding 12 months.

Main outcome measures Prevalence of type 1 diabetes in children (<18 years) and adults (>18 years); incidence of type 1 diabetes in children (<14 years) and adolescents and adults (>14 years).

Results There were 20,081 prevalent cases of type 1 diabetes in 2016. The crude prevalence was 0.42% (95% CI 0.42% to 0.43%). Most prevalent cases (n=17,053, 85%) were in adults with a prevalence of 0.48% (95% CI 0.47% to 0.48%). There were 1,527 new cases of type 1 diabetes in 2016, giving an incidence rate of 32 per 100,000 population/ year (95% CI 30.5 to 33.7). There was a significant positive linear trend for age, for prevalence (p<0.0001) and incidence (p=0.014). The prevalence and incidence were 1.2-fold and 1.3-fold higher in men than women, respectively. Significant variations in prevalence (p<0.0001) and incidence (p<0.001) between the different geographical regions were observed.

Conclusions This study provides epidemiological estimates of type 1 diabetes across age groups in Ireland, with the majority of prevalent cases in adults. Establishing a national diabetes register is essential to enable updated epidemiological estimates of diabetes and for planning of services in Ireland.

INTRODUCTION

The prevalence and incidence of diabetes is increasing worldwide. In 2017, the International Diabetes Federation estimated that there were 425 million adults aged 20–79 years with diabetes (all types). 1 The pathophysiology of type 1 diabetes is different from type 2 diabetes: it is an autoimmune condition, characterised by destruction of pancreatic beta cells, resulting in absolute insulin deficiency, whereas type 2 diabetes is characterised by a combination of insulin resistance and inadequate insulin secretion to meet the body’s needs. 2 Type 2 diabetes accounts for the vast majority of cases while type 1 diabetes accounts for approximately 5%–10% of the total population of people with diabetes. 2 The epidemiology of type 1 diabetes is, however, best described in children aged ≤14 years of age 3 through three international population-based studies: DIAMOND Project, EURODIAB and the SEARCH for Diabetes in Youth, 3–6 and the incidence is increasing by approximately 3% (or more) a year. 7 The paucity of data available on incidence and prevalence of type 1 diabetes in adults was highlighted in a recent systematic review on this topic. 5 Information on adult type
1 diabetes (including adolescents aged ≥14 years) was provided in only 35 countries, whereas information on paediatric diabetes (children aged 14 years and under) was available in 88 countries. Although type 1 diabetes has traditionally been called ‘juvenile diabetes’ and considered as a disease of childhood, recent evidence suggests that it presents in adults more commonly than previously believed. Approximately one quarter of those with type 1 diabetes are diagnosed as adults, and adults aged ≥20 years account for more than a million people (85% of the total) with type 1 diabetes in the USA. Similarly, analysis of 60 years of data in the UK Biobank suggests that as many as half of all incident cases of type 1 diabetes were diagnosed in adulthood. Incidence rates in adult populations are rarely available, in part due to the difficulty in distinguishing type 1 diabetes from type 2 diabetes requiring insulin treatment. In addition, more than 20% of adults with type 2 diabetes may also be receiving insulin.

Although evidence is scarce, of those studies available, prevalence and incidence of type 1 diabetes have usually been based on data from national (eg, UK and Denmark) or local (eg, Italy) diabetes registries, national surveys (eg, Canada and Scotland) or hospital/GP records (eg, Lithuania and Iraq). Use of medication or claims data is relatively uncommon. In a systematic review of the incidence of type 1 diabetes in people aged ≤34 years, only 13% of the 71 reviewed articles used drug registries to obtain epidemiological data.

Currently, there is no diabetes register in Ireland, and previously only two studies have examined the prevalence of type 1 diabetes in adults: one was based on a survey of Irish diabetes clinics (self-reports), and the other on a mathematical model, but both with limitations to study design and approach taken. In addition, although a systematic review on the prevalence of diabetes in the adult population in Ireland was published recently, studies focused solely on type 1 diabetes were excluded. According to this systematic review, the overall prevalence of adult diabetes in Ireland was 5.2% in 2015, but there was no differentiation between type 1 and type 2 diabetes. The aim of this study is to estimate the prevalence and incidence of type 1 diabetes in the Irish population across all ages using a national pharmacy claims database.

METHODS

A retrospective cross-sectional study was conducted using the Irish Health Service Executive Primary Care Reimbursement Service (HSE-PCRS) national pharmacy claims database from the years 2011–2016.

Settings/data sources

The HSE-PCRS pharmacy claims database is primarily for administrative purposes and collates basic demographic information and details on monthly dispensed medications from the main community drug schemes including the Drug Payment (DP), General Medical Services (GMS) and Long-Term Illness (LTI) schemes. The DP scheme provides medicines to all Irish residents not covered by either the GMS or LTI schemes. There was a monthly out-of-pocket cost per family of up to €144 per month (at the time of the study). The GMS scheme (‘medical card’) is based on means and age; the means testing is based on the weekly income threshold and increased for those aged over 70 years with a small copayment applied to each item. The LTI scheme does not include means testing and provides free medication for 16 specified chronic illnesses including diabetes. Patients with diabetes under the LTI scheme have their medicines-related costs fully covered by the state (including insulin, oral hypoglycaemic agents (OHAs), glucometer test strips, needles, infusion sets and so on); therefore, they have no medicine-related out-of-pocket expenses.

All prescription items in the HSE-PCRS pharmacy claims database are coded using the WHO’s Anatomical Therapeutic Chemical (ATC) classification, and the database contains basic demographic information including age, sex and region of residence. The HSE-PCRS database has previously been used to investigate type 2 diabetes-related prescriptions.

Study population

The study population consists of all those with diabetes who were eligible for inclusion in the GMS and LTI schemes and who received at least one prescription for medication for diabetes, according to the WHO ATC codes for diabetes (A10) in years 2011–2016. As the financial burden of diabetes-related medicines is significant in Ireland, all those who receive their diabetes care (either through the primary care or hospital diabetes clinics) are advised to apply for either the LTI or GMS scheme from their initial visit. Therefore, we assume that these schemes cover the entire population with diabetes who have been prescribed and dispensed the diabetes-related medicines in Ireland.

Ethical approval

The data are all anonymised and permission was obtained from the data controllers (HSE-PCRS) for use of the data. As it was a secondary data analysis of a fully anonymised dataset, ethical approval was not required.

Patient and public involvement

No patients or the public were involved in the study protocol design, the specific aims or research questions development, or in developing plans for recruitment, design, or implementation of the study. No patients were asked to advise on interpretation or writing.

Definitions

To differentiate type 1 from other types of diabetes, we used case definition criteria based on the review of existing definitions and algorithms and available clinical guidelines for type 1 diabetes treatment. None of the existing algorithms were suitable to use in the Irish
context for a variety of reasons. We decided to focus on clinical guidelines and type 1 diabetes specific treatment and use a Klompas’s algorithm as a guide. This algorithm helps to identify type 1 diabetes from type 2 diabetes based on chart review and different inclusion (insulin, urine test strips and glucagon) and exclusion criteria (OHA, excluding metformin). As no official guidelines existed for the treatment of type 1 diabetes in Ireland at the time of the study, we used the American Diabetes Association and the UK National Institute for Health and Care Excellence (NICE) guidelines. Initial analyses of different definitions and the use of a very detailed, and prescription-based, Klompas’s algorithm guided us to use insulin and blood glucose test strips only and to exclude people on prolonged treatment of OHA prior to commencing insulin. We also excluded those patients receiving prescriptions for long-acting (basal) insulin only, without any prescription for prandial insulin, as these people are more likely to have type 2 diabetes than type 1 diabetes. After initial analysis of different definitions based on the type 1 diabetes specific treatment schemes (on supplementary table 1), algorithms (on supplementary table 2) and comparisons with other existing evidence, the following definition was used (see figure 1).

**Statistical analysis**

Data analysis included descriptive statistics (proportions or percentages) with 95% CIs where appropriate. Crude number and rates of incident and prevalent cases in 2016 are presented and stratified by age groups (0–14, 15–24, 25–34, 35–44, 45–54, 55–64, 65–74 and 75+ years), region of residence and gender. In addition, the prevalence was calculated for individuals under 18 years (children and adolescents) and for adults (aged 18 years and over), and incidence was calculated for children up to (and including) 14 years and adults and adolescents 15 years and over to allow international comparison with existing evidence. The 2016 Central Statistics Office (www.cso.ie) data were used for the calculation of age-specific rates (denominators for population numbers), and the overall prevalence and incidence rates for the population were age standardised to the European standard population for international comparison. χ² tests were used to compare differences in prevalence for age (Cochran-Armitage trend test was used for linear trend), region and gender. Negative binomial regression was used to compare incidence rate across age, region and gender. Significance at p<0.05 was assumed. SAS statistical software (V.9.4) and Microsoft Excel for Mac 2011 were used for analysis.

**RESULTS**

**Prevalence**

A total of 20,081 individuals met the definition for prevalent type 1 diabetes in 2016 in Ireland providing an overall crude population prevalence of 0.42% (95% CI 0.42% to 0.43%). The crude prevalence rate was significantly lower in those <18 years of age compared with adults aged 18 years and over (table 1). The age-standardised prevalence rate for the population was 0.45% (95% CI 0.44% to 0.46%). The prevalence

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**Figure 1** Flow chart presenting the definition of the prevalent and incident cases of type 1 diabetes based on the pharmacy claims database. OHA, oral hypoglycaemic agent.
was significantly higher in men than women 0.46% vs 0.37% (p<0.0001). Age-standardised prevalence of men and women was 0.51% and 0.39%, respectively. Of all prevalent cases, 55% were men. The age-adjusted prevalence was the highest in the oldest age groups, and the lowest in children under ≤14 years (table 1). There was a significant increasing prevalence with increasing age (table 1). Significant variation in prevalence between the different geographical regions was observed ranging from 0.34% to 0.56% (χ²=191.64, p<0.0001) across all ages. There was a 2.5-fold variation in the prevalence in those under 18 years between geographical regions (online supplementary table 3).

### Incidence

There were 1527 incident cases, giving a crude incidence rate of 32.07 (95% CI 30.46 to 33.68) per 100000 persons per year for the population (table 2). The age-standardised

<table>
<thead>
<tr>
<th>Age group</th>
<th>Incident cases</th>
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<th>Incident rate per 100000 population/year</th>
<th>95% CI</th>
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<tr>
<td>0–14*</td>
<td>319</td>
<td>1006552</td>
<td>31.69*</td>
<td>28.21 to 35.17</td>
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<tr>
<td>15–24*</td>
<td>155</td>
<td>576452</td>
<td>26.89*</td>
<td>22.66 to 31.12</td>
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<tr>
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<td>31.20*</td>
<td>27.19 to 35.20</td>
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<td>23.96*</td>
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<td>TOTAL – C†‡</td>
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<td>32.07†‡</td>
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<tr>
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<td>32.56†§</td>
<td>30.92 to 34.19†§</td>
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<td>31.53</td>
<td>20.52 to 42.53</td>
</tr>
</tbody>
</table>

*Significant increasing incidence with age (p=0.014).
†There were 24 missing data for age (2%) for incidence. The data are included in the total number of incident cases.
‡Total – C (crude): crude prevalence.
incidence for the population was 32.56 (95% CI 30.92 to 34.10) per 100,000 persons per year.

There were significantly more incident cases in men (n=820) than in women (n=681) in 2016, giving incidence rates of 34.83 versus 28.29 per 100,000 population/year, respectively (p=0.03). The age-standardised incidence was 36.37/100,000 population/year in men versus 28.80/100,000 population/year in women. Of all incident cases, 1184 (78%) were in adults and adolescents aged >14 years, compared with 319 (21%) in children aged ≤14 years. The crude incidence rate was 31.69 for those aged ≤14 years and 31.53 per 100,000 persons/per year in those aged over 14 years but not significantly different (table 2). There was a significant increasing incidence with age. The highest incidence was observed in children aged ≤14 years, adults aged 33–44 years and older adults aged 75 years and over (table 2). Significant variation in the incidence rates between different geographical regions was observed ranging from 22.86 to 53.54 per 100,000 population per year across all ages (p<0.001). There was an almost fivefold regional variations observed in children aged ≤14 years and more than twofold variation in adolescents and adults aged >14 years (online supplementary table 3).

**DISCUSSION**

Based on pharmacy claims data, this national study estimated the overall prevalence of type 1 diabetes in Ireland as 0.45%, and it increases with age. The prevalence in adults was 0.48% with the highest number of prevalent cases being observed in the 45–54 years age group. The prevalence was significantly higher in men than women (0.51% vs 0.39%), giving a male-to-female ratio of 1.2. The prevalence was also significantly higher in adults than children and adolescents under 18 years. The current study also estimated the incidence rate as 32.07 per 100,000 population/year and was similar for both children and adolescents/adults. The incidence was also significantly higher in men than women in all age groups over 14 years of age. Significant variation was observed between different geographical regions.

To date, there are only two studies available against which to validate our findings in the adult population in Ireland. The most recent, a National Survey of Diabetes Care Delivery in Acute Hospitals19 20 initially found that 19748 adults with type 1 diabetes in Ireland, and these data were used as estimates for the ‘Adult type 1 diabetes mellitus’ national clinical guidelines of care19 and budget impact analysis.19 These data, however, may not be accurate as only four of the 31 diabetes services provided actual figures, and others indicated that these were based on respondents’ ‘best estimates’;20 authors of the survey have not included these figures in their official final report.20 Another study conducted in 2005 to estimate the epidemiology of type 1 diabetes in Ireland was based on a model using reference rates from a study conducted in Wales in 199821 and therefore was not considered comparable in 2016. Our findings bear comparison with other epidemiological evidence that exists in the paediatric population.15 16 The crude prevalence number (n=2591) that we have estimated appears to be close to other prevalence estimates, for example, from the Paediatric Diabetes National Audit (n=2632 in 2013).42 43 Findings from the Irish Childhood Diabetes National Register, which mainly focuses on the incidence rather than prevalence,14 suggest that the crude incidence rate in children aged ≤14 years was 28.8 per 100,000 population/year in 2013, compared with our estimate of 31.6 per 100,000 population/year in 2016. This difference might reflect the trend of increasing incidence of type 1 diabetes by at least 3% per year in Europe.5

This study contributes information about incidence and prevalence of type 1 diabetes in people of all ages, including those aged 18–64 years.5 It is interesting to note that 35% of incident cases were in the age group of 35–64 years, in line with a recently published study using the UK Biobank, showing that as many as 42% of type 1 diabetes cases may be diagnosed between 31 years and 60 years of age.9 Another study from the UK suggests that type 1 diabetes presenting in later life is often unrecognised or misdiagnosed as type 2 diabetes, despite the need to start insulin therapy soon after diagnosis.45 According to a study from Italy, there are peaks in the incidence of type 1 diabetes in different age groups, with the highest observed in children and adolescents under 15 years, then a significant decrease in age groups 15–29 years, followed by continuously increasing incidence from the age of 29–49 years.13 In that study, there were no data for older age groups, but our findings demonstrate a similar pattern across all the available comparable age groups.

The results of the current study show a gender distribution of prevalence and incidence of type 1 diabetes being more common in men than women, a finding that was also demonstrated by other studies.11 45 16 According to a review on gender effect,46 the ratio of male to female in adult onset type 1 diabetes ranged from 1.30 to 2.15, compared with a ratio of 1.2 in our study for both incidence and prevalence. However, this review only included ages up to 44 years, so is not directly comparable. According to a more recent analysis of the Swedish diabetes register17 incidence by gender in those aged 40 years or older was equally distributed among men and women, what may reduce the overall male-to-female ratio.

The prevalence rates correspond with data on the prevalence in adults, for example, in the USA from 2016 to 17 (0.5% prevalence of type 1 diabetes in adult Americans)48 but seem lower than in Scotland where a prevalence of type 1 diabetes of 0.6% for the whole population and 0.7% in adults was found.15 It is difficult to compare our findings with other international evidence as most previous studies were conducted in younger populations (children and young adults, and young adults).5 For example, in a Canadian study, only those diagnosed with type 1 diabetes under 30 years were considered29 and those under 40 years of age were included in a USA-based
Other epidemiological studies intentionally focused on particular age groups, that is, 15–34 years in Lithuania, 16 17 under 34 years in Sweden 35 and under 40 years in Iraq. 18 In addition, the definition we used was more inclusive and based on real-world diabetes management, not related to insulin intake only: for example, our definition did not exclude patients currently on insulin and OHA (metformin). NICE guidelines (2015) 37 recommend adding metformin to insulin therapy ‘if an adult with type 1 diabetes and a BMI of 25 kg/m 2 (…) or above wants to improve their blood glucose control while minimising their effective insulin dose’. 37 According to findings from the German diabetes registry, as many as 25.5% of patients with type 1 diabetes presented with the metabolic syndrome (at least three criteria including body mass index >30 kg/m 2). 50 However, data on the prevalence of metformin use in adults with type 1 diabetes are currently lacking. 50

The main strengths of this study include its population-based, nationwide character and use of objective pharmacy claims data. Our study is the first study published since 2005 to present epidemiological evidence for adults with type 1 diabetes in Ireland and provides findings for the paediatric population that are comparable with the existing evidence. Therefore, we believe that the method we used to assess prevalence and incidence is currently the best available, in the absence of any local or national adult register in Ireland to use as a tool for validation. This study estimate the prevalence and incidence of type 1 diabetes in the entire population, not limited by age, providing useful information for national resource planning and for comparison with international studies. The definition criteria that we have used were based on other definitions, clinical guidelines and real-world diabetes management to be more inclusive to all, not only typical cases of type 1 diabetes. This study has some potential limitations. First, the analysis of the database was conducted over a relatively short timeframe (6 years, 2011–2016). Therefore, in calculating prevalence, we may have misclassified some type 2 diabetes cases as type 1 if they had prolonged metformin use and had already progressed to basal insulin. Second, although the chosen definition of a person with type 1 diabetes was considered thorough and discussed with experts in the area (see Methods and online supplementary tables 1 and 2 for more details), some people may have been misclassified. Unlike other studies using pharmacy claims databases for epidemiological estimates, 28 35 we had no information (eg, ICD-10 (International Statistical Classification of Diseases and Related Health Problems) codes or laboratory results) to confirm the diagnosis of type 1 diabetes. Therefore, it was not possible to distinguish less prevalent types of diabetes, such as Latent Autoimmune Diabetes of Adulthood from type 1 or gestational diabetes treated with insulin. Due to this limitation, we were also unable to track comorbidities and acute illness conditions other than diabetes that require diabetes-specific medicines. Moreover, we were unable to validate the pharmacy claims data, that is, based on the capture-recapture method. 35 The HSE-PCRS data are anonymised so that access to patients’ individual electronic health data or hospital charts was not possible, and therefore, we could not confirm accuracy as was done in other studies. 28 30 35 Another limitation is the possibility of overestimation of type 1 diabetes in the older aged population, particularly those over 70 years, who may be eligible for both LTI and GMS schemes at the same time and may have been double-counted. This may help to explain the high incidence rate in the older aged population, which is higher, for example, in comparison with existing evidence on incidence rates in Scottish adults (ie, Scottish Diabetes Register 2017). 19 When comparing with other international evidence or registries, our results appear consistent in the younger age groups. There are limited data on the incidence of type 1 diabetes in the adult population internationally against which to validate our findings.

Although our study has limitations, our findings provide supportive evidence that in a country without a national diabetes register or any other source of epidemiological data, routinely collected administrative pharmacy claims data may be a useful alternative to estimate the prevalence and incidence of conditions such as type 1 diabetes. Complete, national diabetes registries or pharmacy claims data are available only in some developed countries — in the majority of cases, databases are lacking (in particular in underdeveloped or developing countries), which might explain the scarcity of epidemiological evidence for type 1 diabetes in populations across all ages. However, in the absence of alternative sources of epidemiological data such as registries, which may be considered more reliable, prescribing or pharmacy claims data may provide useful information for health service users and policy makers. Our study also highlights the need to establish a national diabetes register to continuously monitor the prevalence and incidence of diabetes in Ireland, diabetes-related outcomes and their burden. 31 Finally, the findings of this study support the recent statements of a higher incidence of late-onset type 1 diabetes than previously assumed, which may have important implications for clinical practice. There is a need to further investigate the epidemiology of type 1 diabetes in adults through both cross-sectional and longitudinal analyses using nationally available datasets, such as diabetes registries, surveys, audits or pharmacy claims data, which will also allow for international comparisons. To validate our findings, a diabetes register should be established or a different research approach, using biological markers (C-peptide levels or islet cell or GAD antibodies), should be conducted.
and the decision to submit the article for publication. RB and SS contributed to the design of the study, the interpretation of data and the writing of the report and the decision to submit the article; KB contributed to the design of the study, the collection of data, the analysis and interpretation of data and the writing of the report and the decision to submit the article. All authors approved the version to be published.

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**Data availability statement**
Data may be obtained from a third party and are not publicly available. The pharmacy claims data are managed by the HSE Primary Care Reimbursement Services. They are not permitted to be reused after analysis is completed. The formal permission to access to HSE-PCRS data granted for a limited period of use (6 months).

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