Prevention and early intervention in children and young people’s services

Improving child behaviour
Acknowledgements

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Executive Summary

This report synthesises key messages for policy-makers and service managers and commissioners about interventions to improve children’s behaviour, based on evaluations of 9 programmes that have been funded through the Parenting and Early Intervention Initiative in the Republic of Ireland and Northern Ireland. The programmes include group-based parent training courses, classroom management training for teachers, a whole-school approach to promoting children’s social and emotional learning, an early childhood care and education project, after-school and community mentoring programmes, and a home-based early intervention programme designed to support families from pregnancy until their child starts school.

Information from other programmes within the Initiative which include improving children’s behaviour among their objectives will be added to this report as it becomes available.

This is one of a series of reports on what can be learned from the Initiative about influencing different aspects of children’s development.

Summary of key learning points

Given the high cost, financial and otherwise, of untreated behavioural problems, the evidence so far from the Parenting and Early Intervention Initiative supports the case for investing in both universal and targeted evidence-based programmes that aim to improve children’s pro-social behaviour and reduce anti-social behaviour.

The evidence does not suggest that one type of programme should be supported at the expense of another. It suggests that there is a need for a range of services and programmes to support parents and children in different ways and at different points in their lives.

There is a real willingness and enthusiasm among managers and practitioners to adopt new ways of working to support children and families. This is a valuable resource, offering the potential to make significant improvements to existing services.

Providing teachers and parents with new skills and techniques to manage children’s behaviour reduces their levels of stress, which in turn allows them to provide more positive environments for the children in their care, conducive to better behaviour.

Working directly with children who are exhibiting behavioural and other difficulties through mentoring projects and after-school programmes requires careful attention to interpersonal dynamics. Programmes that bring together children exhibiting behaviour problems in a group setting need to be approached with particular care since they may end up worsening the behaviour of some children through negative peer group influence. Similarly, programmes that involve pairing a young person ‘at risk’ with a mentor require careful attention to making a good match if they are to achieve positive improvements in children’s behaviour.

Programmes often need time to ‘bed down’ and for practitioners to develop their skills before there is a measurable impact on children’s behaviour. Programmes should not be dismissed out of hand if
they do not show immediate positive results, although the evidence should point in a positive
direction. Understanding how a programme is expected to lead to improved outcomes for children
(for example, through changing parents’ behaviour or increasing teachers’ classroom management
skills) is helpful in allowing ‘steps on the way’ to be assessed. Longer term follow-ups of children
would be useful, as well as measures taken immediately after a programme has finished.

There may be additional longer term financial benefits from programmes that are able to improve
teachers’ capacity to manage children’s behaviour and to promote children’s social and emotional
learning, because their skills will be applied to subsequent cohorts of children as well as those
involved in the original intervention.

Good support for those delivering a new programme is very important and should continue to be
provided if interventions are rolled out on a wider scale.

Many programmes that aim to improve children’s behaviour involve working with parents. Getting
parents involved in a programme in the first place, and keeping them involved thereafter, is a key
issue. It may require a compromise between maintaining programme fidelity (delivering the
recommended ‘dose’ of an intervention) and responding to the preferences of parents for a less
intensive or intrusive level of support.

Various strategies have been shown by these evaluations and the wider literature to improve
recruitment and retention of parents in programmes to improve their children’s behaviour. They
include providing crèche facilities alongside parenting programmes; developing strong trusting
relationships between service provider and the parent, young person or child receiving the service;
and flexibility in the timing, frequency and location of sessions. Local consultation to ensure that any
new service reflects local needs is also important.

The costs of childhood behaviour problems are borne by a wide range of agencies, underlining the
need for a partnership approach to planning and funding services that aim to promote positive
behaviour and reduce behaviour problems in children and young people. Many of the savings are in
the future rather than immediate, requiring a commitment to long-term planning in the face of more
immediate budget constraints.

Overall, the evaluations show that evidence-based programmes developed elsewhere can be used
successfully in the Republic of Ireland and Northern Ireland, with modifications made to adapt them
to local circumstances. However, the time and care needed to get such adaptation right should not
be underestimated.
Section 1: Background to the report

The Prevention and Early Intervention Initiative

For more than a decade, The Atlantic Philanthropies has been funding an initiative to promote prevention and early intervention for children and youth in the Republic of Ireland and Northern Ireland. This has involved investing, sometimes jointly with Government, in a cluster of organisations that have developed and delivered services based on evidence of what works. The Atlantic Philanthropies has invested some €96 million in 20 agencies and community groups running 52 prevention and early intervention programmes in Ireland and Northern Ireland. These include a funding partnership between the Irish Government and The Atlantic Philanthropies to support three large-scale model prevention and early intervention projects in disadvantaged areas of Dublin (Childhood Development Initiative in Tallaght West, youngballymun and Preparing for Life in North Dublin). The Prevention and Early Intervention Initiative supports services working in a wide range of areas, such as early childhood, parenting, children’s learning, child health, behaviour and social inclusivity.

‘Capturing the Learning’ project

A condition of funding required the organisations to rigorously evaluate the effectiveness of their services in improving outcomes for children. The goal was to help the communities in which they operate, but also to share their learning so that policy-makers and those who design, deliver and fund services for children can benefit from their experience and put it to work for other communities.

The ‘Capturing the Learning’ project, led by the Centre for Effective Services (CES), involves a process of synthesising the collective learning from many of the projects in the Prevention and Early Intervention Initiative: collating data and information from multiple sources and perspectives, and distilling out overarching messages about ‘what works’. A website for the project, which can be found at www.effectiveservices.org/prevention/early-intervention, gives further details on each of the innovations, planning reports, implementation reports, evaluation reports and other useful resources.

The present report is one of a series of reports synthesising what we have learned from the Prevention and Early Intervention Initiative so far about improving child behaviour. It draws on 9 currently available evaluation reports and will be updated between now and 2015 when more evaluations relevant to improving behaviour become available from the initiative.

Other reports from the ‘Capturing the Learning’ project focus on what we have learnt from the initiative about influencing parenting\(^1\), children’s learning\(^2\), social inclusivity\(^3\) and children’s health

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1 Sneddon and Owens, 2013
2 Sneddon and Harris, 2013
3 McGuirk, 2013
and development. A report is also available examining what the organisations learned about choosing, developing and implementing innovations and evaluating their outcomes\(^4\).

**Structure of the report**

This report summarises key learning, both from the Prevention and Early Intervention Initiative and from international evidence, on how to promote positive child behaviour and reduce childhood behavioural problems. Following this introduction, it is organised in 5 sections, as follows:

**Section 2** sets out the case for investing in interventions to improve children’s behaviour, based on the research evidence about the prevalence of childhood behaviour problems, their impact on children and on society, and the fact that there are interventions which have been demonstrated to make a positive difference. This is a brief overview of key evidence rather than a comprehensive review of the literature about specific programmes. More detail can be found in the literature reviews included in many of the individual evaluation reports of the programmes delivered through the Prevention and Early Intervention Initiative.

**Section 3** describes the 9 programmes covered in this report.

**Section 4** summarises findings on the impact of the programmes on measures of children’s behaviour. The evaluation reports provide a wealth of information about how the programmes were delivered and how they were received by staff and participants, which provides useful learning for those responsible for developing preventive and early intervention services.

**Section 5** discusses the findings, including key issues and common themes that emerge from the evaluation reports.

Finally, **Section 6** summarises the overall conclusions and key learning points from these evaluations of programmes to improve children’s behaviour.

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\(^4\) Sneddon et al., 2012
Section 2: Why does improving children’s behaviour matter?

Introduction

Good social and emotional skills are important if children are to do well in life. They originate in the quality and stability of children’s early experiences in their families and provide the foundation for positive relationships with others and the ability to engage in learning experiences once children start school. When behavioural problems emerge, they are primarily grouped as externalising (such as defiance and aggression) and internalising (such as anxiety/depression and withdrawal). Left untreated, up to half of behavioural problems in pre-school children develop into later mental health problems, including oppositional defiant disorder, conduct disorder and depression.\(^5\)

The prevalence of behavioural problems

Emotional and behavioural problems in children are common and disabling. Cohort studies in Western countries typically report that around 1 in 10 school-aged children display clinically significant conduct problems, while a greater proportion show some signs of difficulty.\(^6\) Rates similar to these have been found in Ireland and Northern Ireland. A commonly used measure is the Strengths and Difficulties Questionnaire (SDQ), which is completed by parents, teachers or children themselves and classifies children’s behaviour as ‘normal’, ‘borderline’ or ‘abnormal’. The *Growing Up in Ireland* study\(^8\) found that 15% of children were rated by their parents as ‘abnormal’ or ‘borderline’ on the SDQ at the age of 9 years. In the *Millennium Cohort Study* sample of children in Northern Ireland, 13% scored outside the ‘normal’ range at the age of 7, when the most recent findings were reported.\(^9\) This amounts to a large number of children displaying emotional or behavioural difficulties in childhood, who may be at risk of difficulties in later life as a result. The *Millennium Cohort Study* found a strong association between indicators of problematic behaviour at age 7 and the equivalent measures at ages 5 and 3, suggesting that behavioural problems are relatively stable and unlikely to remedy themselves over time without help.

Behavioural difficulties and emotional problems tend to be found at a higher rate among children living in more disadvantaged circumstances (for example, having a mother with lower educational qualifications, being brought up in a single parent household or living in poverty) and boys show higher levels of overall problems than girls. Again, these patterns were replicated in the cohort studies conducted in Ireland and Northern Ireland. The negative impact of disadvantage on children’s emotional and behavioural well-being in Ireland is also demonstrated by the high rates of behavioural problems found in baseline surveys conducted as part of the evaluation of programmes in the Prevention and Early Intervention Initiative. These programmes were usually located in disadvantaged neighbourhoods and found higher rates – for example, 25% of children with

\(^5\) Campbell, 1995


\(^7\) Nixon, 2012, Hansen et al., 2010

\(^8\) Nixon, 2012

\(^9\) Hansen et al., 2010
significant social and behavioural difficulties in the classes of teachers participating in the Incredible Years Teacher Classroom Management Programme in schools in the Limerick area.

The consequences of behavioural problems

The prognosis for children with conduct problems is poor, with outcomes in adulthood including criminal behaviour, alcoholism, drug abuse, domestic violence, child abuse and a range of psychiatric disorders\(^{10}\). Even when children have less severe difficulties, this can have a negative impact on their ability to learn and also disrupt the learning of other children in the class. Challenging behaviour places teachers under significant levels of stress, which can in turn lead to burn-out and issues with recruitment and retention\(^{11}\).

Conduct problems are costly due to the trauma and psychological problems caused to others who are victims of crime, aggression or bullying, together with the financial costs of services for treatment of both the condition and its long-term consequences. This might include community youth justice services, prison services, social services, psychiatric, general practice and A&E services, and the costs of unemployment and other benefits. A UK study covering a limited selection of these costs suggested that by the age of 28, costs for individuals with a clinical diagnosis of conduct disorder were ten times higher than for those with no problems, and costs for those with less severe behavioural problems were three and a half times higher\(^{12}\). One estimate puts the long-term economic impact on society of unresolved conduct disorder at more than £1 million sterling for one individual over their lifetime\(^{13}\). Given the potentially high costs of untreated conduct disorder, it is not surprising that programmes which are effective in reducing early problems have often been assessed as cost-effective\(^{14}\).

The effectiveness of interventions to improve children’s behaviour

The positive news is that there is now a range of programmes, both universal and targeted, that have been shown to reduce negative behaviours and promote positive pro-social skills among children and young people. Systematic reviews of international research evidence have provided support for the effectiveness of different approaches. Some of the strongest evidence exists for behavioural and cognitive-behavioural group-based parenting programmes as a treatment for children with conduct problems\(^{15}\). Universal school-based programmes that aim to promote children’s social and emotional learning through a whole-school approach have also been shown to be effective\(^{16}\). High-quality care and education services for pre-school children have a positive

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\(^{10}\) Dretzke et al., 2009

\(^{11}\) Task Force on Student Behaviour in Secondary Schools, 2006

\(^{12}\) Scott et al., 2001

\(^{13}\) Muntz et al., 2004

\(^{14}\) Furlong et al., 2012, Edwards et al., 2007

\(^{15}\) Dretske et al., 2009, Furlong et al., 2012.

\(^{16}\) Durlak and Weissberg, 2010, Adi et al., 2007
Section 2: Why does improving children’s behaviour matter?

impact on their social and emotional development as well as their educational achievement, especially for children living in disadvantaged circumstances.¹⁷

A targeted or universal approach?

There are different routes to better outcomes for children, even within a focus on early intervention and prevention. One approach is to attempt to make small gains for a large number of children through delivering universal programmes in pre-school or school settings that seek to improve children’s social and emotional competence. Another approach is to seek to make big gains with a small, targeted high-risk group. Both are valid ways of improving children’s behavioural outcomes. Universal programmes are usually less intensive and hence cost less per child, but on the other hand the greater cost of the targeted interventions is focused on those who will probably show more significant improvements and who, if not ‘treated’, would be likely to incur greater service costs in the future. Attempts to decide which approach works better have generally concluded that it is not a case of either/or: both are needed.¹⁸

A focus on children or their parents?

The international research evidence suggests that a multi-faceted approach is likely to be the most effective. Webster-Stratton and Taylor¹⁹ reviewed different types of intervention (parent-focused, child-focused, classroom-focused and various combinations of these) to prevent young children going on to develop behavioural problems as adolescents. They concluded that there are effective examples of all of these, although interventions that address multiple risk factors (at home, school and within the child) seem to have the best results, and child-focused interventions generally have better outcomes when combined with parent or teacher training. The conclusion of a comprehensive review by the RAND Corporation²⁰ of early interventions (not just those designed to reduce behaviour problems) is that ‘The evidence is strongest for targeted programmes that follow a clear protocol, but that address multiple issues rather than having a single focus, and can be varied according to individual need and professional judgement’.

Improving recruitment and avoiding drop-out

Katz et al.²¹ reviewed barriers to the inclusion and engagement of parents in support services, noting that this is a particular issue for early intervention because, unlike more intensive ‘crisis’ services where there is often a degree of compulsion, preventive services usually rely on parents actively seeking help or voluntarily accepting help offered to them. Often those who may need help the most are those who do not seek it out or who are unwilling to accept the services that are offered. Refusal and drop-out rates can be high, for example, 50% or higher for parenting programmes.²² Successful approaches to increasing engagement include the development of trusting personal relationships.

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¹⁷ NHS Centre for Reviews and Dissemination, 1997
¹⁸ Allen, 2011, Statham and Smith, 2010
¹⁹ Webster Stratton and Taylor, 2001
²⁰ Karoly et al., 2005
²¹ Katz et al., 2007
²² Spencer, 2003
between providers and service users, flexibility in timing of sessions, availability of childcare, a welcoming ‘service culture’ and responsiveness to what parents want.

Recent evidence suggests that parenting programmes may be able to widen their reach if they are offered in different ways. For example, the developer of the Triple P Programme has recently demonstrated in a randomised controlled trial that an online version of the programme (Triple P Online), delivered over the Internet, is also effective in reducing children’s early-onset behavioural problems, with improvements maintained six months later. For some parents, accessing self-help parenting support in their own home at a time to suit them is far more acceptable than attending a parenting group. For other parents, a course run by their (trained) peers rather than in a conventional professional-led format may be more appealing and still achieve positive results. For example, a peer-led parenting intervention called Empowering Families, Empowering Communities, which was developed specifically to engage ‘hard-to-reach’ families in a disadvantaged London borough, was able to significantly reduce children’s behaviour problems compared to a waiting list control group and demonstrated high levels of treatment retention (92%) and user satisfaction.

The policy framework

Policy in both the Republic of Ireland and in Northern Ireland acknowledges the importance of promoting children’s social and emotional development, and of intervening early to address problems when they arise. In Northern Ireland, all primary schools are required by the Department of Education to address children’s social and emotional learning through Personal Development and Mutual Understanding lessons, which are a statutory part of the Revised Primary Curriculum for Northern Ireland. In Ireland, the National Children’s Strategy and The Agenda for Children’s Services: A Policy Handbook, and in Northern Ireland the 10-year strategy Our Children and Young People – Our Pledge – all emphasize the need for broad-based support to enhance the development of all children and flexible, community-based interventions to meet the needs of children and young people deemed to be at risk.

Both jurisdictions have developed structures to encourage agencies to work more closely together to plan and deliver such services, through Children’s Services Committees in Ireland and the Children and Young People’s Strategic Partnership in Northern Ireland. In Ireland, a new Child and Family Support Agency has been set up to oversee at national level the provision of a wide range of support services for children and families who need additional help, including children with behaviour

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23 Katz et al., 2007
24 Sanders et al., 2012
25 Day et al., 2012
26 Department of Health and Children, 2000
27 OMC, 2007
28 OFMDFM, 2006
problems\textsuperscript{29}. Both countries share a commitment to developing services based on partnership with families and to providing services that are ‘evidence informed’ and have been shown to work.

**Summary**

Conduct problems are common, disabling and costly. Improving children's pro-social behaviour and reducing anti-social behaviour can pay dividends both for individual children and families and for wider society. A variety of interventions exist that have been demonstrated internationally to improve behavioural outcomes for children. Some of these have been delivered in Ireland and in Northern Ireland through the Prevention and Early Intervention Initiative and this report summarises what can be learned from the evaluations of these programmes.

\textsuperscript{29} DCYA, 2012
Section 3: The Programmes

Introduction
Many of the programmes and services being offered through the Prevention and Early Intervention Initiative (PEII) aim to improve outcomes for children across a number of dimensions, recognising that children’s physical, social, emotional and cognitive development is closely intertwined and that a ‘whole child’ approach can often deliver the best results. Some programmes work directly with children, others with their parents, and some combine both child and parent interventions. The three large-scale model projects of the PEII, operating in disadvantaged areas of Dublin, address multiple aspects of children’s and families’ lives through a variety of different programmes and services.

The evaluations that have been drawn on for this summary all measured outcomes for children in terms of improvements in their behaviour, either by improving positive (‘pro-social’) behaviour or by reducing the level of behaviour problems. Because parents are such an important influence on child behaviour, there is inevitably a large overlap with the programme evaluations that were included as source material in the Parenting report in this series\(^\text{30}\). However, as well as three parenting programmes, this child behaviour report draws on evaluations of programmes working with children in pre-school, home, school and community settings, and a programme to help teachers manage classroom behaviour. Table 1 provides an overview of the 9 relevant programmes for which evaluation reports are currently available, including information about their duration and target group. There are other programmes in the PEII that are also very relevant to improving children’s behaviour, such as the Functioning Family Therapy Programme provided in Dublin for young people at risk of anti-social behaviour, but these have yet to report their findings and will be incorporated into this report once their evaluations are completed.

More detail about each programme and how it was assessed can be found in the original evaluation reports (see www.effectiveservices.org/prevention/all-publications).

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\(^{30}\) Sneddon and Owens, 2012
### Table 1: Overview of the 9 programmes addressing child behaviour

<table>
<thead>
<tr>
<th>Organisation</th>
<th>Service/Programme</th>
<th>Target group(s)</th>
<th>Duration/intensity</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Archways</strong></td>
<td>Incredible Years Parent Training programme</td>
<td>Parents of children aged 3-7</td>
<td>2-2.5 hours per week for 12-14 weeks</td>
<td>Trains parents to support their children’s social and emotional development.</td>
</tr>
<tr>
<td></td>
<td>Incredible Years Teacher Classroom Management programme</td>
<td>Teachers of children aged 4-7</td>
<td>1 day per month for 5 months</td>
<td>Trains and supports teachers in classroom management techniques.</td>
</tr>
<tr>
<td><strong>Barnados NI</strong></td>
<td>Promoting Alternative Thinking Strategies (PATHS)</td>
<td>Children aged 5-11</td>
<td>1-2 hours per week for 2 years</td>
<td>A whole-school social and emotional learning programme that aims to build a positive school ethos and build children’s emotional understanding and pro-social skills. Scripted lessons are delivered by teachers.</td>
</tr>
<tr>
<td><strong>Foróige</strong></td>
<td>Big Brothers Big Sisters Ireland</td>
<td>Young people aged 10-18</td>
<td>1-2 hours per week for at least a year</td>
<td>Youth mentoring programme which matches a volunteer mentor with a young person who is at risk of antisocial behaviour or otherwise vulnerable.</td>
</tr>
<tr>
<td><strong>Longford Westmeath Parenting Partnership</strong></td>
<td>Triple P Parenting Programme (Levels 1-5)</td>
<td>All parents in Longford Westmeath of children aged 0-7</td>
<td>2 hour stand alone session (Level 3) or 8 weeks (Level 4)</td>
<td>A multi-level parenting programme focused on reducing childhood emotional and behavioural problems. Includes support for parenting in the general population but the focus here is on Levels 3 and 4 aimed at parents who are experiencing problems with their children.</td>
</tr>
<tr>
<td><strong>Northside Partnership</strong></td>
<td>Preparing for Life (PFL)</td>
<td>Families of children aged 0-5</td>
<td>Fortnightly home visits and a range of other support for 5 years</td>
<td>An intensive home-based early intervention/prevention programme designed to support families from pregnancy until their child starts school.</td>
</tr>
<tr>
<td><strong>Parenting NI</strong></td>
<td>Parenting UR Teen</td>
<td>Parents of young people aged 11-18</td>
<td>2 hours per week for 8 weeks</td>
<td>A group training programme for parents of teenagers developed by Parenting NI. The overall aim is to improve family functioning. Parents refer themselves to the service.</td>
</tr>
<tr>
<td><strong>Childhood Development Initiative</strong></td>
<td>Mate-Tricks</td>
<td>Children aged 9-10</td>
<td>1.5 hour sessions twice per week for 1 year, and 6 parent and 3 family sessions</td>
<td>An after-school mentoring programme focused on supporting pro-social behaviour, reducing anti-social behaviour and developing confidence. Delivered in youth settings or school.</td>
</tr>
<tr>
<td><strong>CDI Early Years</strong></td>
<td></td>
<td>Children aged 2.5-3 and their parents</td>
<td>Preschool and other types of support for 2 years</td>
<td>An early care and education programme designed to support all aspects of children’s development including their social and emotional learning.</td>
</tr>
</tbody>
</table>
Characteristics of the programmes

The 9 programmes included in this report represent a considerable diversity of approaches and investment of resources, ranging from parent training courses lasting 2 hours a week for a matter of weeks (Incredible Years, Triple P and Parenting UR Teen) to a 5-year programme offering families many types of support including regular home visits by a trained mentor (Preparing for Life). They cover the whole age range of children, from pre-birth to age 18, and include programmes designed for those who are already exhibiting difficulties (often described as targeted interventions) and programmes open to all children or families in a particular class or geographical area (universal interventions). In reality, the targeted/universal distinction is often less clear-cut than it first appears since even the ‘universal’ programmes delivered through the Prevention and Early Intervention Initiative were almost always focused on areas of significant disadvantage, where parents and children were facing above-average levels of difficulty and problems.

Seven of the 9 programmes were delivered in Ireland and 2 (Parenting UR Teen and PATHS) in Northern Ireland. They include a mixture of evidence-based interventions that have been widely used and shown to be effective outside of Ireland, such as Triple P and Incredible Years, and programmes that have been developed locally, drawing on evidence of ‘what works’, and sometimes incorporating aspects of existing programmes. Parenting UR Teen, for example, is an original programme developed by Parenting NI, following identification of a lack of support for parents of adolescents, and is underpinned by the authoritative parenting style, which research suggests leads to more positive outcomes. Preparing for Life is also a ‘home grown’ programme, but draws heavily on the principles and theoretical components of intensive home visiting programmes, such as the Nurse Family Partnership, or Family Nurse Partnership as it is known in the UK. However, Preparing for Life is offered to all pregnant women in the catchment area rather than being targeted at particular ‘high risk’ groups, and the support continues until the child is aged 4 rather than 2. The CDI Early Years programme, developed by the Childhood Development Initiative in Ireland, also draws heavily on an existing intervention developed in the USA, the HighScope Curriculum for pre-school children, but adds in a range of other services to support children’s development, including access to a speech and language therapist and parent facilitators to encourage home–school links.

In Northern Ireland, the Promoting Alternative THInking Strategies (PATHS) whole-class programme to promote social and emotional learning was adapted to reflect local issues by including additional material on fostering mutual respect and understanding, and the programme was renamed ‘Together 4 All’. Finally, the Mate-Tricks after-school programme in Tallaght West was created by combining aspects of two existing evidence-based interventions that aim to promote pro-social behaviour – the Strengthening Families Programme and the Coping Power Programme.

Given their diversity, it is clearly difficult to make direct comparisons between the outcomes achieved by the different programmes. However, Section 4 of this report summarises what the evaluations have found so far about the impact of these programmes on the specific outcome of improving children’s behaviour. This is followed in Section 5 by a discussion of the findings, including common themes and key issues that emerge from the evaluation reports.

31 Olds, 2004
Section 4: Findings – Impact on child behaviour

Introduction
There is an understandable tendency for the conclusions of evaluation reports to highlight any significant differences that have been found and to focus on aspects of children’s behaviour that have been shown to improve, rather than those that have not changed. This can mean that the evaluations that are the most thorough in their reporting may appear to produce more mixed results than those that are more limited or selective in their presentation of findings. This contributes to the difficulty in drawing a clear overall picture of the extent to which the programmes are succeeding in improving children’s behaviour.

This section of the report describes how the 9 programmes assessed change, lists for each programme the main behavioural outcomes found post intervention and provides an overview of whether programmes achieved, according to standardised measures, a significant improvement, a positive trend, no difference or a negative impact on children’s behaviour.

Measuring outcomes
Most of the evaluations used a randomised controlled trial (RCT) design, where one group of children or parents is randomly allocated to participate in the programme and another to act as a control (often a ‘waiting list control’, who receive the service later once comparisons with the original participants have been made). This RCT design provides the most robust evidence for whether an intervention leads to changes that can be attributed to the effect of the programme rather than to some other factor in children’s lives, and which is strong enough to be unlikely to be due simply to chance.

Five of the 9 evaluations used the same measure, the Strengths and Difficulties Questionnaire (SDQ), to assess whether there had been changes in children’s behavioural outcomes. The SDQ is a widely used scale that can be completed by parents, teachers or children themselves. It has separate sub-scales for conduct problems, hyperactivity, emotional symptoms, peer relationship problems and positive (pro-social) behaviour. It is particularly useful in providing population norms, so children can be categorised as having a ‘normal’, ‘borderline’ or ‘abnormal’ SDQ score. Programmes tend to judge their success either by increasing children’s scores on the positive sub-scale and reducing them on the negative ones, or by moving children out of the ‘borderline’ or ‘abnormal’ categories into the ‘normal’ range. Other validated measures used to assess changes in children’s emotional and behavioural outcomes after participation in these programmes included the Eyberg Child Behaviour Inventory (ECBI) and the Child Behaviour Checklist (CBCL).

Many of the evaluations also collected other information about changes in children’s behaviour, for example, from non-standardised questionnaires, interviews with parents and staff, or direct observation of children in the classroom setting. This provides a useful adjunct to the scores on standardised measures. If a programme has not achieved a significant impact on the main outcome measures but shows a trend in the right direction, combined with positive evidence from other information sources, this ‘triangulation’ of data increases confidence that the programme is effective.
Impact of the programmes on child behaviour

Table 2 presents the main outcomes of the 9 programmes in relation to child behaviour. It is important to be aware that the findings from the Preparing for Life Programme are *interim results*, which represent the outcomes from an early stage of the programme, measured when children were just 6 months old. The Triple P Parenting Programme is also still ongoing, but the findings presented here focus on the outcomes from completed work with ‘targeted’ parents whose children were already displaying some behavioural problems and who had attended a course of 3-8 weeks at Triple P Level 3 or 4, rather than the population-level work to improve parenting within the wider community which has yet to be reported. The findings from the Incredible Years BASIC Parent Training Programme represent outcomes from 6 and 12 month follow ups post intervention and the 6 month follow up from the Incredible Years Teacher Classroom Management Programme. A 12 month follow up of children assigned to a teacher in the intervention group for the Incredible Years Teacher Classroom Management Programme was not possible as these children had moved up a grade. Thus, the findings below for this programme represent outcomes from the 6 month follow up study.

**Table 2: Impact of the programmes on measures of children’s behaviour**

<table>
<thead>
<tr>
<th>Programme</th>
<th>Impact on child behaviour</th>
</tr>
</thead>
</table>
| Incredible Years Parent Training (6 and 12 months post intervention) | • Significant improvement on total SDQ score  
• Problem behaviour scores within ‘normal’ range after intervention  
• Significant improvement on ECBI  
• Significant decrease in behaviour problems (home observation)  
• Significant improvement on ECBI for siblings’ behaviour (12 months only) |
| Incredible Years Teacher Classroom Management (6 months post intervention) | • No significant change in total SDQ score  
• Significant improvement in peer problems sub-scale  
• Marginal improvement in emotional symptoms sub-scale  
• Fewer incidents of negative or disruptive behaviour by children (classroom observation)  
• No significant difference on measures of child positive behaviour and general compliance in the classroom |
| Promoting Alternative Thinking Strategies (PATHS)      | • Total SDQ scores not compared  
• Significant improvement on some sub-scales, e.g. empathy, cooperation  
• Significant improvement on some other measures, e.g. identifying emotions from pictures and explaining why a conflict occurred  
• No significant difference in pupils’ observed behaviour in class or play period |
| Big Brothers Big Sisters                               | • No significant difference on the misconduct measure (behaviour improved for both groups over time)  
• Trends in relation to drug and alcohol use were promising, but non-significant  
• Parents of mentored young people rated their children’s pro-social behaviour more highly  
• Young people taking part in the programme were more hopeful about their lives and their future |
### Section 4: Findings – Impact on child behaviour

<table>
<thead>
<tr>
<th>Programme</th>
<th>Impact on child behaviour</th>
</tr>
</thead>
<tbody>
<tr>
<td>CDI Early Years</td>
<td>• Stronger impact on young people from one-parent households</td>
</tr>
<tr>
<td></td>
<td>• No significant difference in total SDQ scores (both groups improved over time)</td>
</tr>
<tr>
<td></td>
<td>• Tendency for more intervention group children to be categorised as ‘normal’ for their conduct, peer relationships, pro-social behaviour and hyperactivity, but not significant</td>
</tr>
<tr>
<td>Triple P (Levels 3 and 4)</td>
<td>• <em>Level 3</em>: Reduction in problem behaviour and parents less likely to view their child’s behaviour as problematic</td>
</tr>
<tr>
<td></td>
<td>• <em>Level 4</em>: Significant improvement in all child behaviour measures (total SDQ and all sub-scales and ECBI) and parents less likely to view their child’s behaviour as problematic</td>
</tr>
<tr>
<td></td>
<td>• Significant reduction in children in borderline/abnormal category (Level 4 only)</td>
</tr>
<tr>
<td>Parenting UR Teen</td>
<td>• No significant difference in teenagers’ total SDQ scores</td>
</tr>
<tr>
<td></td>
<td>• Parents significantly more likely to perceive their teens to be less moody and less likely to engage in delinquent behaviour</td>
</tr>
<tr>
<td></td>
<td>• Parents less likely to perceive their teens’ behaviour as malicious</td>
</tr>
<tr>
<td>Mate-Tricks</td>
<td>• No significant difference on most measures</td>
</tr>
<tr>
<td></td>
<td>• Significant increase in anti-social behaviour (child self-report on CBCL)</td>
</tr>
<tr>
<td></td>
<td>• Positive trend in children’s tactics to deal with conflict</td>
</tr>
<tr>
<td>Preparing for Life (interim report, children aged 6 months)</td>
<td>• No significant difference on measures of children’s social and emotional development</td>
</tr>
<tr>
<td></td>
<td>• No significant difference on measure of child difficult temperament</td>
</tr>
<tr>
<td></td>
<td>• Positive trend in favour of ‘high treatment’ group</td>
</tr>
</tbody>
</table>

**Key to measures used:** SDQ = Strengths and Difficulties Questionnaire; ECBI = Eyberg Child Behaviour Inventory; CBCL = Child Behaviour Checklist

### Overview of impact

Table 2 shows that the interventions produced complex findings in relation to children’s behavioural outcomes, often showing improvements in some aspects but not in others. Table 3 attempts to summarise the overall impact on children’s behaviour of the interventions included in this report, categorised as ‘significant improvement’, ‘positive trend’, ‘no difference’ or ‘negative impact’. Interventions have been included in the ‘positive’ category if they achieved significant changes in some of the sub-scales of the SDQ, but no significant change in total SDQ scores. Again, it is important to bear in mind that these may be interim findings from a programme that has still some time to run, such as Preparing for Life. It is also worth noting that outcomes often vary depending on who is doing the reporting. For example, the negative impact of the Mate-Tricks after-school programme in worsening anti-social behaviour was based on measures completed by the children.
themselves, whereas parents’ and teachers’ reports were more positive about the impact of this programme on children’s behaviour.

### Table 3: Summary of programme impact on child behaviour

<table>
<thead>
<tr>
<th>Significant improvement</th>
<th>Positive trend</th>
<th>No difference</th>
<th>Negative impact</th>
</tr>
</thead>
<tbody>
<tr>
<td>(significant result on one or more measures used)</td>
<td>(significant result on one or more subscales of measures used)</td>
<td>(no significant differences observed on measures used)</td>
<td>(significant negative result on one or more measures used)</td>
</tr>
<tr>
<td>Incredible Years Parent Training Programme</td>
<td>Incredible Years Teacher Classroom Management</td>
<td>Preparing for Life</td>
<td>Mate-Tricks</td>
</tr>
<tr>
<td>Triple P (Levels 3 and 4)</td>
<td>Big Brothers Big Sisters PATHS</td>
<td></td>
<td></td>
</tr>
<tr>
<td>CDI Early Years Parenting UR Teen</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

The assessment in Table 3 is based on findings from the evaluations in respect of actual changes in children’s behaviour, recorded through standardised measures such as the SDQ and the CBCL. It does not reflect the other changes that a programme might have made, for example, in the home or class environment, which might be expected to have a positive impact on children’s behaviour but perhaps beyond the timescale of the post-intervention measures. For example, Parenting UR Teen resulted in parents feeling less stressed and better able to communicate with their adolescent children, even though there was no significant difference on SDQ scores between the adolescents whose parents had participated in the programme and the control group. The Incredible Years Teacher Classroom Management Programme made a significant difference to teachers’ classroom management strategies which was maintained one year after receiving initial training, resulting in them using more praise and fewer negative techniques (such as shouting and threats) and allowing children more time to respond before repeating instructions. Pre-school teachers participating in the CDI Early Years programme reported that the conflict resolution approach which they were trained to adopt through the intervention had resulted in key changes in their practice when dealing with difficult situations in the classroom.

Such changed environments represent an important positive effect of the programmes and may be stages on the way to improvements in children’s behaviour. They also have the potential for a wider ‘ripple effect’ on other children, not just those participating in the programme, as discussed in Section 5 of this report.

The experimental RCT research design is the most robust test of whether a programme has made a difference to outcomes for children and families, and that any changes are not due to other factors such as a general improvement over time. But it also sets a high bar for a programme to be judged
Section 4: Findings – Impact on child behaviour

successful, especially since many of the evaluations compared the impact of the programme not against outcomes for children receiving no service, but against outcomes for children who were receiving a ‘service as usual’. For example, the children participating in the CDI Early Years were compared with children who mostly received 2 years of pre-school provision, although not following the same curriculum approach and without the various additional forms of support. The control group of young people in the Big Brothers Big Sisters evaluation were offered various ‘standard’ youth activities. In Northern Ireland, children in schools participating in the PATHS Programme were compared with children in schools offering lessons in Personal Development and Mutual Understanding, a requirement of the Revised Primary Curriculum for Northern Ireland, which has similar aims to the PATHS Programme although with a less intensive focus on improving behaviour. In these circumstances, it is a particularly tough test for a programme to be able to demonstrate significantly greater improvements in children’s behaviour compared to the control group.

Summary

The majority of the programmes were able to deliver improvements in children’s behaviour compared to a control group. This was not always at a statistically significant level, but was almost always a positive change in the right direction. Just one programme, Mate-Tricks, was shown to have a negative impact on children’s behaviour, at least as reported by the children themselves, and this programme was subsequently halted. The programmes also led to positive improvements in the strategies of adults (teachers and parents) for managing children’s behaviour and reductions in the stress which children’s difficult behaviour created for them.

The evaluations strongly suggest that programmes which have been shown to work outside of Ireland and Northern Ireland can be adapted to suit the local context and deliver similarly successful outcomes, provided the promising trends that have been found to date continue.
Section 5: Discussion of findings, key issues and common themes

In addition to reporting on the impact of the interventions in terms of outcomes for children, the evaluations often included process studies which provided useful information about how the programmes were implemented and the issues that arose in their delivery. This section of the report draws together some of these key issues and common themes, as well as discussing the findings presented in Section 4 on the extent to which the programmes were able to effect improvements in children’s behaviour.

Acceptability to parents and children

One issue that is highlighted in the literature discussed in Section 2 is the importance of programmes being able to attract and retain their target group. Whilst a school-based intervention delivered to a whole class may have little difficulty in reaching its intended audience, parenting programmes or interventions that require parents as well as children to participate typically fail to engage a high proportion of those invited to attend.

This was an issue for a number of programmes in the Prevention and Early Intervention Initiative (PEII), where organisers struggled to recruit sufficient participants. Take-up was often slower than anticipated and the intervention was delivered to fewer children or parents than had been originally envisaged. An important message for those implementing new programmes is the need to develop good mechanisms for ensuring that a programme will be accessed by those for whom it is intended. This could include developing strong interagency links in order to facilitate appropriate referrals or modifying recruitment processes or other aspects of the programme in the light of experience. Many Triple P practitioners, for example, would have preferred a recruitment strategy whereby public health nurses referred suitable parents and they set up a course in response to demand, rather than the practitioners setting up a group and then trying to recruit enough parents to attend.

Programmes may also need to be modified in order to avoid participants dropping out, although too great a departure from the programme manual (lack of fidelity) risks reducing the proven effectiveness of an intervention. The Preparing for Life (PFL) Programme, for example, specifies a home visit of at least 30 minutes every week, but many parents in the Northside Partnership PFL programme found this too intensive and preferred to receive visits every fortnight or month. The interim evaluation of the programme notes that reducing the frequency of visits helped to ensure a low drop-out rate and high participant satisfaction.

CDI’s Mate-Tricks after-school programme also faced difficulties in involving parents, despite the best efforts of the programme facilitators. Methods that were tried included holding repeat or ‘catch-up’ sessions, visits to the home, communication by text and telephone, and a willingness to be flexible about the times and dates of sessions. The Incredible Years Parent Training Programme included provision of a crèche, which many parents said was important in enabling them to attend.

Acceptability to practitioners

Interviews with staff delivering the programmes showed that many were very positive about the new skills and techniques they were learning and about the potential for the interventions to make a
real difference for the children and families they worked with. In some cases, the evaluation revealed that the programme made a significant difference to their professional lives. For example, some of the teachers participating in the Incredible Years Teacher Classroom Management Programme reported that they had been experiencing high levels of stress due to children’s disruptive behaviour in the classroom and that the techniques they learned through the programme gave them useful strategies that improved not only the classroom environment but also their experience of teaching. Pre-school practitioners in the CDI Early Years programme felt that the new curriculum had greatly improved their practice and they could not envisage returning to their previous ways of working with young children. There was a general willingness among practitioners to adopt new methods and approaches, and to adhere to the requirements of ‘manualised’ programmes.

Adapting programmes to fit local circumstances
All of the programmes participating in the Prevention and Early Intervention Initiative undertook local needs analyses, engaged in extensive consultation and considered the research evidence in order to select the programmes that they would deliver through the Initiative. Those who selected evidence-based programmes developed elsewhere (such as Triple P, Incredible Years, PATHS and Big Brothers Big Sisters) generally made some modifications to the programme to make it more suitable for the local context. Generally, the evaluations show that it is possible to make minor adaptations without compromising the integrity of the programme and to still achieve positive or promising results in relation to improving children’s behaviour. However, the process of making changes to manuals (and agreeing this with the original programme developers) could be very time-consuming. In some cases, it created difficulties for those delivering the programme because the new materials were not ready, or not tested thoroughly enough, when the programme was due to begin. The overall message is that evidence-based programmes can be successfully modified to suit local circumstances and policy requirements, but that time and care is needed to get this right and that this should not be underestimated when introducing new programmes.

Building expertise over time
Staff delivering a new programme often needed time to become familiar with it and it is possible that stronger effects may be seen from a programme if it continues to be offered by the same workers to future groups of children and/or parents. This is suggested by the evaluation of CDI Early Years which found that the second cohort of children to start the programme had significantly better scores on some measures after the programme ended than did those children joining it in its first year. There appeared to be a ‘bedding in’ effect, with pre-school staff reporting greater confidence in their delivery of the programme in the second year. Other evaluations also reported that staff gained confidence and expertise as they became more familiar with a new programme or service.

Supporting staff
The support provided for those delivering the programmes was important in keeping staff engaged and positive about the interventions. A key factor in the widespread satisfaction of practitioners with the new programmes was the attention paid to their training and support. Most of the programmes were ‘manualised’, with clear structures and procedures to follow, and many practitioners found this helpful, especially when backed up by support from the programme developers. Teachers participating in the Incredible Years Teacher Classroom Management training,
for example, particularly valued the support they received from group leaders and the safe, non-
judgemental environment that they provided. This contributed to the teachers’ willingness to adopt
a new approach to classroom management. In the Big Brothers Big Sisters Programme, volunteer
mentors who were paired with a young person were supported by paid coordinators located in local
youth facilities. Many of these coordinators had once been mentors themselves and thus had good
knowledge and insight into the programme, which enabled them to provide effective support.

Targeting
The programmes addressing child behaviour within the Prevention and Early Intervention Initiative
included some which were open to all in a particular school, class or neighbourhood, and some
where participants were referred or chose to take part on the basis of identified need. Both targeted
and universal programmes were able to achieve positive changes in children’s behaviour, but there
was a tendency for the targeted programmes to have a greater effect. This is partly because when
children are already displaying behavioural problems, there is more scope for improvement
compared to those who already score well within the normal range on measures such as the SDQ.
However, achieving smaller changes for larger numbers of children, as may happen with
programmes delivered to whole classes, is also worthwhile. Such universal programmes also help to
avoid the stigma that can be felt by children or parents when they are singled out for support on the
basis of experiencing problems.

Delivery settings
The programmes were delivered in a wide range of settings. The three parenting programmes (Triple
P, Incredible Years and Parenting UR Teen) were all held in local community settings. Three
programmes were delivered in schools (CDI Early Years, PATHS and Incredible Years Teacher
Classroom Management), while the Mate-Tricks after-school programme was usually held off school
premises in a local youth facility (although one school chose to have sessions held at the school
itself). The mentors provided by the Big Brothers Big Sisters Programme met their allocated young
person at a mutually agreed location, while the Preparing for Life Programme focused on the family
home as the main site for delivering support.

Rather than demonstrating a particular advantage for one type of delivery setting over another, the
evaluations (backed up by the wider research literature) tend to suggest that the most promising
approach is to address the multiple environments in which children live their lives. Many of the
programmes do take this holistic approach. For example, CDI Early Years includes support for
children’s families as well as a pre-school curriculum, and the Incredible Years Programme is usually
delivered as a set of three linked components focused on parents, teachers and children themselves,
although here the teacher training and parent training components were offered singly rather than
in combination. This facilitated a comparison of the effectiveness of the two approaches, but the
researchers evaluating the teacher training element concluded that rather than one being better
than the other, the strongest effects on children’s behaviour would probably be achieved by a
combination of parent, child and teacher training, as envisaged by the programme developers.
Dosage
A common finding across several programmes (Big Brothers Big Sisters, Mate-Tricks, Preparing for Life) was that more positive outcomes were found for those parents and/or children who were most engaged with the programme. This is partly an effect of dosage, whereby those who are more engaged tend to attend more sessions, receive more home visits or meet more frequently with their mentors. Manualised programmes such as those delivered through the Initiative have clear guidelines for the amount of service to be provided and the fact that those participants who received less than the recommended ‘dose’ tended to do less well points to the importance of programme fidelity. However, it is not as simple as needing to make additional efforts to encourage reluctant participants to receive more of a service. Other factors may also be contributing to the differential effect, such as a ‘readiness to change’ among those willing to engage more fully. What this finding does highlight is the importance of good local consultation, thorough needs analysis and effective recruitment strategies in order to ensure that new programmes reflect local needs and the preferences of potential participants as far as possible.

Interagency cooperation
As described in Section 2 of this report, untreated childhood behaviour problems can require significant expenditure by a variety of agencies when children are older in order to deal with the consequences, including remedial education, mental health services, domestic violence and child abuse services, and the criminal justice system. The costs are thus borne by a range of agencies, which strengthens the case for a partnership approach to addressing child behaviour problems. The planning and oversight of the programmes discussed in this report were generally supported by a multi-agency group. A positive aspect of the Prevention and Early Intervention Initiative is the way in which it has increased collaboration between those providing services for children and also helped to improve planning and reduce duplication at a local level. However, some of the evaluation reports commented on the need for greater involvement by partner organisations in delivering the programmes and expressed concerns about the extent of ongoing commitment to an interagency approach in the light of reorganisations and budget cuts.

Cost-effectiveness
In times of limited resources, it is particularly important that money is invested in the services that produce the best value for money. These are not always the cheapest services at the point of delivery and savings may occur some time in the future. The savings may also accrue to a different agency from the one spending money on the intervention. This underlines the argument in favour of long-term, integrated planning of services to support children and their families.

Two of the evaluations included in this report analysed the cost of providing the programmes and considered whether they were likely to save money in the long run. Both concluded that they would.

The Incredible Years Parent Training Programme cost an average of €1,463 per child and it was estimated that it would cost €2,232 to bring the average child in the study to below the clinical cut-off point for serious behavioural problems. Based on reduced use of specialist services by the intervention group, the programme was judged to be highly cost-effective, especially compared to other more intensive (and costly) alternatives, with estimated savings of €4,021-€4,824 per child.
over a 10 year period alone. These savings accord with findings from other studies of group-based parenting programmes, primarily Incredible Years, reported in a recent Cochrane Review\textsuperscript{32}.

The Incredible Years Teacher Classroom Management Programme was the other programme in the Prevention and Early Intervention Initiative to include a cost-effectiveness analysis. It cost far less to deliver per child than the Parent Training Programme (just over €100 per child or €2,012.92 per teacher) since the cost was divided between a far greater number of children. The teacher training programme achieved less significant changes in children’s behaviour, as would be expected from a universal intervention, but was also judged to represent a cost-effective approach to reducing children’s behaviour problems.

\textsuperscript{32} Furlong \textit{et al.}, 2012
Section 6: Conclusions

Almost all of the programmes discussed in this report were able to achieve improvements in children’s behaviour, even if this more commonly took the form of a positive trend rather than a statistically significant difference compared to the control group. Most of the evaluations measured relatively short-term outcomes, immediately post-intervention or a few months later, and it is possible that some effects on behaviour may emerge at a later date through changes in practitioners’ or parents’ behaviour over time. Given the high cost, financial and otherwise, of untreated behavioural problems, the evidence so far from the Prevention and Early Intervention Initiative (PEII) supports the case for investing in both universal and targeted evidence-based programmes that aim to improve children’s pro-social behaviour and reduce anti-social behaviour.

The evidence does not suggest that one type of programme should be supported at the expense of another. It suggests that there is a need for a range of services and programmes to support parents and children in different ways and at different points in their lives. However, it is important that all services are designed based on good evidence of what works. The wider research literature, reinforced by the findings from evaluations of programmes within the PEII, suggests that successful programmes which improve children’s behaviour share a number of characteristics:

- they are underpinned by a clear theory about how they work;
- they deliver a service consistently according to programme guidelines, but are also flexible in responding to the needs and circumstances or local families;
- they address multiple aspects of children’s lives;
- they are supported by a community strategy;
- they use well-trained programme providers.

Key learning points

Taken together, the evaluations of these programmes to improve children’s behaviour provide important information for policy-makers about how to plan and deliver services for children in Ireland. Key messages include:

- There is a real willingness and enthusiasm among managers and practitioners to adopt new ways of working to support children and families. This is a valuable resource, offering the potential to make significant improvements to existing services.

- Providing teachers and parents with new skills and techniques to manage children’s behaviour reduces their levels of stress, which in turn allows them to provide more positive environments for the children in their care, conducive to better behaviour.

- Working directly with children who are exhibiting behavioural and other difficulties through mentoring projects and after-school programmes requires careful attention to interpersonal dynamics. Programmes that bring together children exhibiting behaviour problems in a group setting need to be approached with particular care since they may end up worsening the behaviour of some children through negative peer group influence. Similarly, programmes that involve pairing a young person ‘at risk’ with a mentor require careful attention to making a good match if they are to achieve positive improvements in children’s behaviour.
Programmes often need time to ‘bed down’ and for practitioners to develop their skills before there is a measurable impact on children’s behaviour. Programmes should not be dismissed out of hand if they do not show immediate positive results, although the evidence should point in a positive direction. Understanding how a programme is expected to lead to improved outcomes for children (for example, through changing parents’ behaviour or increasing teachers’ classroom management skills) is helpful in allowing ‘steps on the way’ to be assessed. Longer term follow-ups of children would be useful, as well as measures taken immediately after a programme has finished.

There may be additional longer term financial benefits from programmes that are able to improve teachers’ capacity to manage children’s behaviour and to promote children’s social and emotional learning because their skills will be applied to subsequent cohorts of children as well as those involved in the original intervention.

Good support for those delivering a new programme is very important and should continue to be provided if interventions are rolled out on a wider scale.

Many programmes that aim to improve children’s behaviour involve working with parents. Getting parents involved in a programme in the first place, and keeping them involved thereafter, is a key issue. It may require a compromise between maintaining programme fidelity (delivering the recommended ‘dose’ of an intervention) and responding to the preferences of parents for a less intensive or intrusive level of support.

Various strategies have been shown by these evaluations and the wider literature to improve recruitment and retention of parents in programmes to improve their children’s behaviour. They include providing crèche facilities alongside parenting programmes; developing strong trusting relationships between the service provider and the parent, young person or child receiving the service; and flexibility in the timing, frequency and location of sessions. Local consultation to ensure that any new service reflects local needs is also important.

The costs of childhood behaviour problems are borne by a wide range of agencies, underlining the need for a partnership approach to planning and funding services that aim to promote positive behaviour and reduce behaviour problems in children and young people. Many of the savings are in the future rather than immediate, requiring a commitment to long-term planning in the face of more immediate budget constraints.

Overall, the evaluations show that evidence-based programmes developed elsewhere can be used successfully in Ireland and Northern Ireland, with modifications made to adapt them to local circumstances. However, the time and care needed to get such adaptation right should not be underestimated.
References


References


Appendix: Learning from programmes outside the Prevention and Early Intervention Initiative

Whilst many of the programmes that have been introduced through the Prevention and Early Intervention Initiative (PEII) show promising results, suggesting the benefits of making them available to a greater number of children and families, it is important to remember that there are other evidence-based programmes operating in Ireland and in Northern Ireland which have also been shown to lead to positive outcomes in relation to children’s behaviour. These were not part of the PEII, but should also be considered when deciding which programmes to support in the future. They include:

Parents Plus Parenting programme

Parents Plus is an evidence-based parenting programme developed in the Republic of Ireland by Professor Carol Fitzpatrick, Dr. John Sharry and other Irish professionals in the Mater Child and Adolescent Mental Health Service.

The Parents Plus programmes are practical and positive evidence-based parenting courses, using video input to support and empower parents to manage and solve discipline problems, promote children’s learning and develop satisfying and enjoyable family relationships. There are now 3 programmes aimed at 3 different age groups:

- Parents Plus Early Years Programme (1-6 years);
- Parents Plus Children’s Programme (6-11 years);
- Parents Plus Adolescent Programme (11-16 years).

The Parents Plus programmes have been subject to 4 randomised controlled trials (RCTs) and 3 independent evaluations in Ireland and the UK. In all, the 10 studies have shown that the programmes are effective in reducing behaviour problems in children, reducing parental stress and achieving high parent satisfaction. The Parents Plus Adolescent Programme has been recently evaluated using a RCT within secondary schools in Kerry and Cork in Ireland. Results found that adolescents displayed significant reductions in total difficulties and conduct problems, decreased parental stress increased parental satisfaction and significant improvements in parent-defined problems and goals.\(^{33}\)

Parent–Child Interaction Therapy

Parent–Child Interaction Therapy (PCIT) is an evidence-based behavioural parent training programme developed in the 1970s by Dr. Sheila Eyberg for children aged 2-7 years and their caregivers. It is used extensively in clinical services in Ireland and Northern Ireland.

PCIT is aimed at young children experiencing emotional and behavioural disorders, and places an emphasis on improving the quality of the parent–child relationship and changing parent–child interaction patterns. PCIT outcome research has demonstrated statistically and clinically significant improvements in the behaviour problems of pre-school-age children, with an estimated benefit-to-cost ratio of around 3.5:1.

\(^{33}\) Nitsch, 2011
### The Strengthening Families Programme (SFP)

The Strengthening Families Programme (SFP) is a 14-session family skills training programme designed to increase resilience and reduce the risk factors for substance misuse, depression, violence and aggression, involvement in crime, and school failure in high-risk 12-16 year-old children and their parents. Parents and children attend both separately and together.

Positive results from over 15 independent research replicated studies and a Cochrane Systematic Review have demonstrated that the SFP is robust and effective in increasing protective factors by improving family relationships, parenting skills and young people’s social and life skills. The programme is being delivered in the Republic of Ireland through probation services and local drug and alcohol community groups in 52 sites covering all counties. It is also delivered widely across the Western Health and Social Care Trust in Northern Ireland in collaboration with organisations including the PSNI, Social Services and the Drugs & Alcohol Service; in the Northern Health and Social Care Trust area, it is being delivered in partnership with the Trust called Action for Children, the Northern Area Early Intervention Project, Barnardos Family Connections and others. A similar partnership approach to delivery is in operation through Belfast City Council with the Department of Justice, Youth Justice Agency, Falls Community Council and Barnardos.

Findings from a quasi experimental study conducted with 250 high-risk youths and families in Ireland suggest that the SFP is effective in reducing behavioural health problems in Irish adolescents, improving family relationships and reducing substance abuse. In addition, the Irish interagency collaboration model is a viable solution to recruitment, retention and staffing in rural communities where finding sufficient skilled professionals to implement the SFP can be difficult.

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34 Kumpfer et al., 2010, Foxcroft et al., 2003.

35 Kumpfer et al., 2012