Report on Nursing Competencies
Foreword

The Office for Health Management, following the recommendation of the Commission on Nursing, commissioned this study to identify the management competencies required for nursing and midwifery management positions. Following a competitive tendering process, the proposal from Saville and Holdsworth (Ireland) Ltd and University College Cork was selected.

We welcome the results of this study. The competencies were developed in a rigorous and wide-ranging research exercise. They were then validated by consulting with groups of nurses throughout the country. We are therefore confident that they are grounded in the experience of nurse managers in Ireland. We also appreciate the forward-looking mentality adopted by the research team. They focussed not just on the nursing managerial task as it is at present but also as it will evolve in the future as the recommendations of the Commission on Nursing continue to be implemented and as the wider health service evolves in response to the rapidly changing nature of our health care needs.

We believe that these competencies will be of benefit to employers, staff representative associations and nurse managers at all levels. They should inform the recruitment and selection of nurse managers by enabling employers to specify more clearly the competencies they are seeking and which they wish to assess. They should enable nurses themselves to assess their development needs and to plan for their own development. The Commission on Nursing recommended that health service providers should introduce systems to facilitate the development of personal career planning amongst nurses and midwives and the identification of these competencies should help those considering a managerial career.

These competencies should also facilitate the process of training and development for nurse managers. In the Office for Health Management we intend that any management development initiatives commissioned for nurse managers in the future should be informed by these competencies. We hope to circulate this report widely and make its findings available through our newsletter and our website (www.ohm.ie). For the future, we are considering commissioning the development of questionnaires to assess these competencies which can be used in self-assessment and to enable nurse managers to get 360-degree feedback.

Finally, I would like to thank all of those involved in the development and validation of these management competencies - all of the nurses, midwives and other stakeholders who participated in this study, and particularly to Dermot Rush and Geraldine McCarthy who led the research team. The greatest tribute that can be paid to all of them is if these competencies are widely used to contribute to the support and development of nursing and midwifery management in Ireland in this new millennium.

Denis Doherty
Director
The Role of the Office for Health Management

The Office for Health Management was established by the Minister for Health and Children to implement the Management Development Strategy for the Health and Personal Social Services in Ireland, published in 1997. The role of the Office is primarily a facilitative one, to commission management development programmes on behalf of employers for staff in the health and personal social services. We recognise that employers have primary responsibility for the management development of their staff and the Office intervenes only when a gap is identified in existing service provision or when a programme is best provided across the health services rather than within individual organisations. The Office may however support management development initiatives by individual employers when the initiative is felt to be of interest to the service as a whole as a demonstration project. The Office also seeks to identify and promote best practice in management development and management generally through its newsletter, website and management guidelines on selected topics.

The Office is currently confining its role to facilitating management development and has not intervened in relation to healthcare management education. Although not itself a provider of management development services, the Office for Health Management does directly offer a small number of Master Classes on management topics every year to selected or invited groups of managers.

The staff complement of the Office for Health Management is small, deliberately so as the Office calls on staff of the health service to participate in projects, steering committees and development programmes. This has a dual benefit; it ensures that we are in constant touch with the needs and issues for health service managers and it provides an opportunity for health service managers to reflect on developmental issues for the service as a whole.
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Executive Summary

Origin and Purpose

This research report was commissioned by the Office for Health Management in May 1999 as an initiative to support the development of nursing management in Ireland. This initiative followed the report on the Commission for Nursing which recommended that:

- Competency based approaches to management focus on the personal characteristics, skills and behaviours, which underpin effective or superior performance.

Accordingly this research set out to:-

I. Identify and define the competencies, which are required for effective nursing management in the Irish health and personal social services.

II. Ensure that the competencies are defined in the light of the future service requirements and the transitional challenges that they pose.

III. Recommend how these management competencies can be applied to enhance the future performance of nursing services.

Method and Scope

The research was carried out in three steps as illustrated below:

Stage One: Field research with a representative sample of nursing managers in front, middle and top level roles across all of the main service sectors and geographical regions. The output of this stage was a definition of the competencies and the service contexts within which they are applicable.

Stage Two: A national validation exercise involving consultation with groups of nurse managers and other service stakeholders across a series of regional values. The outputs of this stage were a further refinement of the competency definitions and a heightened educational awareness of their relevance to service delivery.

Stage Three: The presentation of a formal report on the research including recommendation on applications and communication.

In total, the research drew on the contributions of over three hundred nurse managers and eighty service stakeholders (other professionals, management and service colleagues). An important element of the stage one process was a deliberate emphasis on exploring the likely future demands and contexts for nursing management. This was primarily accomplished by running three future scenario-scoping workshops which were attended by seventy three nurse managers in total.
Research Findings

Nursing services are undergoing rapid change and development in virtually all service sectors with growing demand levels, broader contributions to service delivery and increasing levels of sophistication/specialisation. In parallel, the health and social services are undergoing rapid and continuous change with an increasing emphasis on service standards and accountability, value for money and consumer empowerment. Nurse managers need the competencies not only to deliver today's services but also to lead the evolution of services in this challenging environment.

The research has identified eight 'generic' competency areas which underpin effective performance at all levels of nursing management. These competencies can also serve as an initial 'readiness to manage' template which will assist individual nurses in their future career planning. See the generic competencies illustrated below:

![Diagram of generic competencies]

- Practitioner Competence and Professional Credibility
- Communication and Influencing Skills
- Service Initiation and Innovation
- Promoting Evidence Based Decision-Making
- Service Contribution
- Building and Managing Relationships
- Resilience and Composure
- Facilitation and Enablement of Staff
- Sustainability under Pressure
- Integrity and Ethical Stance
- Sustained Personal Commitment
At the Front Line Nursing Management level the research identifies three further critical competencies which are illustrated below:

I. Leading on Clinical Practice and Service Quality
II. Planning and Organisation of Activities and Resources
III. Building and Leading the team

The Mid-Level Nursing Management roles make an important contribution to the integration and service development aspects of nursing provision. The research identified five role critical competencies at this level as illustrated below:

I. Empowering and Enabling Leadership Style
II. Proactive Approach to Planning
III. Effective Coordination of Resources
IV. Setting and Monitoring Performance Standards
V. Negotiation Skills

The Top-Level Nursing Managers face the challenge of ensuring that nursing makes a full contribution to the strategic development of services and that they play their part in the corporate management and stewardship of their own organisation. The research identified five role critical competencies as illustrated below:

I. Leading on Vision and Values
II. Strategic and Systems Thinking
III. Stepping up to the Corporate Agenda
IV. Establishing policy, systems and structures
V. Developmental Approach to staff

The full competency model for Nursing Management is presented in Appendices 1 and 11.

Application to support the development of Nursing Management

The competencies for nursing management can be used at a number of levels to enhance service performance as illustrated:
The competencies should be used to bolster standards of nursing management and specifically they can be deployed as:

I. Selection criteria for recruitment purposes.

II. Behavioural standards in induction and training and as performance criteria for development, recognition and feedback purposes.

However further work needs to be done on the definition and specification of clear role profiles within the three levels of nursing management before the full benefits of competency-based development are realised.

### Top Level

1. Strategic and System Thinking
2. Establishing Policy, Systems and Structures
3. Leading on Vision and Values
4. Stepping up to the Corporate Agenda
5. Development Approach to Staff

### Middle Level

1. Proactive Approach to Planning
2. Effective Co-ordination of Resources
3. Empowering/Enabling Leadership Style
4. Setting and Monitoring Performance Standards
5. Negotiation Skills

### Front Line Level

1. Planning and Organisation of Activities and Resources
2. Building and Leading the Team
3. Leading on Clinical Practice and Service Quality

### Generic Models

1. Promoting Evidenced-based decision making
2. Building and Maintaining Relationships
3. Communication and Influencing Relationships
4. Service Initiation and Innovation
5. Resilience and Composure
6. Integrity and Ethical Stance
7. Sustained Personal Commitment
8. Practitioner Competence and Professional Credibility
Chapter 1

Transitions in the Health Service and in Nursing

1.0 Origin of Study

The Report of the Commission on Nursing (1998) recommended that the Office for Health Management commission a study of the competencies required for nursing and midwifery management positions. In particular it stated: "These competencies should be drawn up in the light of the management responsibilities identified for each level of nursing and midwifery management by the Commission" (7.53).

2.0 Defining Competency

Competencies include behaviours, attitudes and knowledge that are skillfully applied. They complement the individual's academic and educational grounding to impact on overall job performance. One definition of competency is:

"... an underlying characteristic of a person in that it may be a motive, trait, skill, aspect of one's self image or role or a body of knowledge..." (Boyatzis 1982).

Competencies bring a more focused approach to the key qualities and behaviours required for effective performance and as such they can contribute to improved management through applications across a range of processes as illustrated in Figure 1 below.

Competencies - an integrated framework

![Diagram of Competencies]

However, competencies are not a panacea to address all management issues and nor can their usage be slavishly generalised from one setting to another.
3.0 Purpose
The purpose of this study was:

a) To identify a future focused competency model for nurse managers in the Irish Service context
b) To differentiate the competencies required at top level, middle and front line management
c) To utilise the results to inform good practice in the recruitment, selection and development of nurse managers

4.0 Context within which Nurse Managers work:
Transitions in the Health Service

4.1 Changing Health Services
The form and structure of the health services has changed dramatically during the last ten years. This has led to the introduction of a number of new initiatives to meet health care needs and to achieve health and social gain.

4.2 The Health Strategy of 1994
The strategy emphasised health promotion, disease prevention, pertinent use of expensive resources, promotion of better service links - particularly with community services; movement of patients between hospitals and the community and greater use of respite services, equity in relation to private versus public provision; provision of services for special and marginalized groups; collection and analysis of comprehensive data for use in need identification and evaluation of existing resource allocation; audits of service quality with particular emphasis on the consumers perspective and establishment of performance criteria for core service areas.

The strategy emphasised the necessity for clinicians, professionals and health service managers to operate effectively in a more open and accountable culture.

4.4 Both strategies have meant major changes in the manner that health and social services are provided and used and have led to the introduction of organizational restructuring and new management models including service, directorate and unit models; strategic planning becoming the norm; creation of new services/new methods of service delivery including provision of complex care on a day care basis; greater use of technology resulting in information availability; greater devolution of decision making; a multidisciplinary approach to care; requirements for specialist skills and pressure groups who lobby for specialist services.

4.5 These together with increasing legal requirements (for example those for children, nursing homes, freedom of information etc.) and the emergence of a more well informed, enlightened, demanding and litigation conscious public have major implications for nursing and nurse managers.
5.0 Transitions in Nursing

Within nursing itself there are also a number of key transitions occurring as a result of the changes in the health service and the Report of the Commission on Nursing. These relate to:

- management of nurses and nursing
- development of professional nursing
- clinical practice developments

5.1 Management of Nurses and Nursing

The world of nursing management is undergoing a transition across a very broad front as illustrated by the points below:

**Transitions include:**

- greater opportunities for nurse managers to work at strategic rather than operational level using knowledge and expertise to affect strategy
- introduction of more appropriate nurse management structures; a move from functional management to executive and service/directorates/unit models of management
- requirement to utilize a participative management style and an ethos of decentralisation and shared governance rather than centralization
- move from reactive and transactional to proactive and transformational leadership
- move from non representation to full representation and active involvement in service planning
- strengthening of the first-line managers role and responsibilities with focus on managing and facilitating rather than supervising and with greater emphasis on enabling staff versus task control
- move towards succession planning in nurse management
- change from certificate to graduate qualifications for nurses
- change from vocation, discipline, diligence and obedience to intellectual freedom and academic debate
- change from few promotional opportunities to greater opportunities for nurses both internal and external to nursing
- oversupply of registered nurses to shortages and difficulty in recruitment and retention
- from fixed work contracts to flexible working arrangements
- move from a predominantly nursing workforce to the introduction of other grades working in multi-skilled teams leading to issues of manpower planning, skill mix, skill training provision, management of a multi-skilled workforce and maintenance of quality service with non-nurses working side by side with registered nurses
- change from a single professional nursing function to a team and partnership approach of equals in specialised fields of practice
- joint appointments in nursing and education becoming possible
5.2 Development Of Professional Nursing

In parallel with service developments there has been a significant development of the professional status and career opportunities available to nurses reflected in the points below:

- adequate and pertinent orientation of health care professionals to service sites
- focused and relevant in-service education, establishment and utilization of Nurse Education Centres
- personal development planning, career development and the creation of career ladders in clinical, education and managerial positions
- a framework for continuing education especially in clinical practice by the creation of Clinical Nurse Specialist and Advanced Nurse Practitioner positions in liaison with the National Council
- education and practice to advance learning of practitioners who are truly independent in their clinical practice role and who can function autonomously in nurse led services yet interdependently on medical staff
- diploma to degree level education for student and registered nurses becoming the norm rather than exception
- responsibility for the provision of nurse education to be shared in a partnership arrangement between health services, Third Level Institutions, An Bord Altranais and others
- support for formal education through reimbursement of fees, flexible scheduling, leave of absences becoming the norm

5.3 Clinical Practice Developments

The clinical practice of nursing continues to grow in both breadth of contribution and complexity of activities as seen in the points below:

- introduction of professional practice models versus traditional and functional models of care with responsibility and autonomy for focused nursing care of individual or groups of patients centred in the needs of patients and the role of registered nurses
- nurses responding to the advancement of scientific knowledge and technology by performing many of the procedures formerly carried out by medical colleagues
- autonomy and freedom to act within professional practice perimeters and protocols using innovation and creativity versus routinization and care based on rules and regulation
- decreased professional barriers and a team approach to care comprising nurses and professionals allied to medicine in an effort to improve patient services and outcomes
- setting of standards and measurement of outcomes of care including the utilization of audit as a means of ensuring continuous improvement
- teaching of students seen as both an expectation for practice and an opportunity
- recruitment and retention of highly, qualified and committed staff
- maximum and appropriate utilization of staff recruited to support nurses in their role
- move towards more proactive and community/home based care for the elderly with implications for the recruitment of specialist nurses and others to care for projected numbers together with new skill acquisition and demand for a range of services
- the establishment of low cost nurse administered units with respite beds where nurses have the admitting and discharge rights to optimise service use
increased demand for domiciliary midwifery service, development of nurse led birthing centres and pre
and post natal community care provision clearly linked to need especially for marginalised groups

Education and prevention focused activities are becoming a greater area of contribution.

The pace and rate of change in nursing services poses a significant leadership challenge for
nursing management. The ingredients for a successful management response will include both a
shift in culture towards a more transformational leadership style as well as a more structured
and focused approach to the development of management competencies at all levels within the
services.
Methodology

The Project Structure

The project was conducted in three phases as illustrated below:

**Phase One**
A future role analysis of three main levels of nursing management based on field research and the definition of a forward looking competency model with full reference to stakeholders' views and international comparisons.

**Phase Two**
A wide ranging consultation and education process with nursing managers across the country.

**Phase Three**
Production of a formal report setting out the future competency requirements together with the recruitment and management development applications. A communication plan to build a momentum for implementation is also included.

Both quantitative and qualitative methodologies were utilised in the first two phases. These included role analysis, individual interviews, repertory grid interviews, future scenario focus groups and a stakeholder survey. An initial field sample of 14 large service sites including general hospitals, mental handicap, psychiatric, maternity, sick children and public health specialities across the country was selected (see Appendix 1). Each service provided a vertical slice of nurse managers, top level, middle and front line to participate.
Phase 1

- **Role Analysis**
  Phase 1 of the study involved making contact with the fourteen sites. The research team visited the sites where participants completed a role analysis instrument. The questionnaire collected information on the nurse manager's work and sought to establish the main tasks performed, rated by both importance and frequency as well as exploring the context in which these tasks were performed. This instrument provides a thorough and systematic task analysis of the management role.

- **Interviews**
  Members of the research team organised individual interviews with a sub sample of nurse managers at each site. (See Table on Page 19). Other than the top-level managers (all of whom were included) the sample was a representative one. In most cases one site was visited at a time when it was possible to conduct three interviews - one with a manager from each level, i.e. top, middle and front line. Interviews were 1½ - 2 hours in duration using qualitative methods to obtain data.

  **Critical Incident Interviews**
  Critical incidents were used to explore real life management situations. Three to four incidents were analysed investigating both negative and positive outcomes. By identifying the key characteristics that contributed to successful or unsuccessful performances, these interviews provided rich insight into critical aspects of role performance.

  **Repertory Grid Interviews**
  In this part of the interview, repertory grids were completed with top and middle managers only. This method explored the nurse manager's perception of the factors that differentiated "better" from "less" effective performers. The nurse managers were taken through a structured process to explore the personal characteristics which they saw as differentiating their best performers from others in target roles (i.e. middle managers reflecting on first line managers and differentiating why some were "better" performers than others).

- **Future Scenario Focus Groups**
  Future scenario focus groups were conducted with an expanded national sample of top level, middle and front line nurse managers (n=93) in Dublin over a two day period. The sample was chosen based on geographic location and branch of nursing represented (general, psychiatric, mental handicap, paediatric, public health and elderly services). Members of the research team led sessions with groups from each management level. A 93% attendance rate from invitees was achieved. Themes discussed related to future health service demands and attendant challenges for nurse management. The conditions necessary to facilitate future role development were also discussed.

- **Stakeholder Survey**
  Nurse managers who attended the future scoping scenario workshops nominated non-nursing stakeholders and a questionnaire was mailed to 318 of those nominated. Seventy-eight stakeholders representing chief executive officers, general managers, doctors, other health care professional and service managers responded within the timeframe. The questionnaire collected both quantitative and qualitative data. Its purpose was to identify the qualities associated with effective nursing management particularly in terms of the way nursing interfaces with other disciplines in the provision of services. This questionnaire also incorporated a future orientated component.
Phase 2

Phase 2 involved communication of the emerging competencies at workshops in 8 locations countrywide (Dublin - 2 sessions, Galway, Meath, Tullamore, Sligo, Cork, Limerick, and Waterford). Two hundred and fifty-seven nurse managers attended. These were grouped according to level and were asked to examine and reflect on the emerging models. Each group was allocated specific competencies to examine and their views were elicited on the adequacy and relevance of the definitions, areas of applications and the associated positive and negative behavioural indicators. The response at these workshops was strongly supportive in terms of both endorsing the research findings and in adding refinements to the definitions and context descriptions.

Table A below shows the number of nurse managers who were involved at each phase of the study.

<table>
<thead>
<tr>
<th>Role</th>
<th>Analysis</th>
<th>Individual Interviews</th>
<th>Future Scenario Focus Groups</th>
<th>Validation Workshops</th>
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<tr>
<td>Top Level</td>
<td>14</td>
<td>14</td>
<td>23</td>
<td>33</td>
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<tr>
<td>Middle Level</td>
<td>33</td>
<td>16</td>
<td>31</td>
<td>71</td>
</tr>
<tr>
<td>Front Line</td>
<td>118</td>
<td>13</td>
<td>39</td>
<td>153</td>
</tr>
<tr>
<td>Total</td>
<td>165</td>
<td>43</td>
<td>93</td>
<td>257</td>
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Findings

Quantitative and qualitative data was collated, analysed and merged from all stages of the research to build the competency model. Relevant international research comparisons were also made. Eight generic competencies were identified:

- evidence based decision making
- relationship building
- communication and influencing
- resilience and composure
- initiation and innovation
- integrity and ethical stance
- sustained personal commitment
- professional competence and credibility

Core competencies for each level of management were also identified. All competencies have been developed to include definitions, areas of application, and positive and negative behavioural indicators. These are set out in chapters three, four, five and six.
Benefits of Participation

The project was not just an exercise in collecting information. It also served as an important educational exercise at a number of levels.

I. With the nursing profession and nurse managers in particular, focus was placed on the behaviours, attitudes and qualities which are required for taking nursing and health service delivery forward.

II. For the stakeholders group the project served to reinforce what nursing management can contribute and also to clarify the wider service expectations for the contribution of different levels of nurse management.

III. For the service as a whole focus was placed on the recruitment and development implications specifically relating to the competence and capability to carry out the management role effectively.

Phase 3

This chapter and those that follow form part of phase three in which this report sets out the future competency requirements for nursing management in Ireland.
Chapter 3

Nurse Management The Generic Competencies

Nursing Services are now being delivered in a service environment characterised by:

I. Rapid rate of change
II. Increasing levels and volume of service demand.
III. A greater complexity in nursing tasks and duties
IV. A greater complexity and interconnectedness in service delivery systems.
V. Services which are increasingly delivered through multi-disciplinary teams.
VI. An emphasis on resource justification in terms of the linking of service outcome with the activity levels and resources used by the service.

Although we worked with three distinct representative samples at the different levels of nursing management, nevertheless the research indicated that there were a number of core competency domains that are critical to effective management across all three levels. We have described these level spanning competency areas as the eight generic competencies requisite for effective nursing management. (See Figure 2 below for illustration)

The Generic Competencies for Modern Nursing Management
The illustration conveys the message nursing managers in all service areas are challenged to:

I. Demonstrate the value and highlight the contribution of the evolving nursing capability.

II. Organise and structure work to enhance effectiveness and efficiency of services.

III. Play a lead role in the facilitation of service co-ordination and clarity [for both inter-disciplinary colleagues and clients].

IV. Ensure that service standards and consistency are sustained.

These generic competencies for nursing management can be used in two ways:

I. As a core skill set which nursing managers will need to continuously refine and build on as they develop their careers and

II. As an initial set of basic building blocks indicating the potential to pursue a career in nursing management.

With the increased opportunities for the development of specialist or “expert practitioner” nursing roles, frontline nurses will now have greater options in terms of career paths and developmental opportunities. These generic core competencies will be helpful as a template against which to assess or review suitability for progression along a management career path. They should also be used as a developmental framework so that capable nurses can be given opportunities and guidance on the job that develops their contribution in each of these critical performance areas.

The generic competencies are described in more detail on the following pages.
Generic Competencies for Nurse Managers

1. Promotion of Evidence Based Decision Making
2. Building And Maintaining Relationships
3. Communication and Influencing Skills
4. Service Initiation and Innovation
5. Resilience and Composure
6. Integrity and Ethical Stance
7. Sustained Personal Commitment
8. Professional Competence and Credibility
Competency 1

Promotion of Evidence Based Decision Making

Definition

Makes decisions in a well judged and timely manner bringing all relevant information to bear when addressing problems or issues. Uses logical analysis to break complex problems into their component parts. Applies research findings to improve nursing practice and processes.

Areas of Application

- Evaluation of service needs and new service proposals
- Allocation of scarce resources across multiple demand areas
- Making judgements in complex disputes
- Evaluation of adequacy of service provisions
- Evaluating trends from service data
- Integrating research findings into nursing practice
- Problem solving in crisis situations
- Finding solutions to complex client service issues
- Makes unpopular decisions on the best evidence available
- Day to day gathering of information in the clinical setting, accessing, probing and observation of behaviours and actions
### Behavioural Indicators

- Uses analysis and logic in considering problems and issues
- Promotes and expects evidenced based decision making process to be used by all staff
- Uses a wide range of information sources and knows how to access relevant information to address issues
- Can break complex problems down into component parts and address these in a systematic fashion
- Takes an overview of complex problems before generating solutions; anticipates “knock on” effects of different solutions
- Differentiates the critical features of an issue from the more minor or irrelevant and focuses attention on the essential nub of a problem
- Ensures that he/she consults widely on difficult issues and probes the facts and data presented, including looking at a situation from different perspectives
- Generates a number of options, often in consultation with others, and evaluate these for adequacy before deciding on a particular solution
- Able to process a lot of material, either written, oral or quantitative data, quickly and accurately in order to evaluate an issue or a situation
- Can make decisions in a timely manner in a crisis and will be comfortable making a decision with incomplete information, (albeit not necessarily a final one).
- Most of own solutions and suggestions turn out to be correct and accurate when judged over time. Is often sought out by others for advice and solutions
- Intervenes quickly when there is a problem with direct reports and is able to make difficult or negative decisions when all other efforts fail
- Demonstrates a sound knowledge of procedures and protocols in operational matters
- Shows the confidence to take decisions up to own level of discretion but will also recognise when to take an issue to the next level
- Tends to be overly intuitive or jump to conclusions
- Is unclear in own expectations of subordinates in terms of how systematically they address problems and issues; allows too much intuitive and non-evidenced decision making to be made by subordinates
- Tends to take “the given” as correct and may be somewhat uncritical in approach to the information or situation that is presented
- Has difficulty breaking down complex problems and may miss significant sub components or points when doing so
- Tends to jump into solutions without adequately evaluating their implications and knock on affects
- Finds it difficult to “see the wood from the trees” in complex problems and can get distracted into dealing with the peripheral or largely irrelevant while neglecting the core issue
- Tends to see a situation only from one perspective and may neglect to consult people who would have relevant information or an important perspective on the situation
- Generates a single option and neglects to evaluate it fully before coming to a conclusion
- Slow to make decisions, will tend to dither. Requires an excessive amount of time or can be inaccurate when consolidating and evaluating management level information, be it written or quantitatively presented. *NB one would expect individuals to have relative strengths and weaknesses within this indicator*
- Tends to dither or refer to others in a crisis situation; may become disorganised in response to a crises and own responses may lack coherence
- Shows a track record of inconsistency in terms of qualitative decision making. Tends to be disregarded by others when they need advice on complex issues
- Takes too long to intervene when there is a problem with direct reports; finds it difficult to assert self to make negative or tough decisions with subordinates, seen as ineffective in handling trouble makers
- Has significant knowledge gaps in terms of operational procedures and protocols, which adversely affect quality or speed of decisions
- Takes too many problems or issues to the next level of manager when they should be dealt with at this level

*NB one would expect individuals to have relative strengths and weaknesses within this indicator*
Competency 2
Building and Maintaining Relationships

Definition
Forms strong positive working relationships across all areas of the service, builds on a common understanding. Demonstrates a supportive and reciprocating work style including strong empathy with service users.

Areas of Application
- Building reciprocal working relationships at all levels and across service areas
- Providing support to staff and service users in distress
- Being accessible to others with sensitive issues
- Handling employee relations issues and conflict diplomatically
- Provision of support in service setting to nursing staff, other health care professionals, management and service users.

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<th>+</th>
<th>Behavioural Indicators</th>
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<td></td>
<td>Relates well to people of differing styles and at all levels in the organisation</td>
<td>Has a “one size fits all” style or has significant difficulty relating to different types of people</td>
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<td></td>
<td>Has strong empathy and put self into the shoes of the other person</td>
<td>Tends to see things from own perspective; struggles to understand different view points</td>
</tr>
<tr>
<td></td>
<td>Helpful and offers support to colleagues on a regular basis</td>
<td>Is very transactional in style, only offers help on an opportunistic basis. Too engrossed in own concerns</td>
</tr>
<tr>
<td></td>
<td>Reads people well and can access how they are feeling and thinking</td>
<td>Has difficulty “sensing” how people are. Avoids feelings and remains somewhat distant</td>
</tr>
<tr>
<td></td>
<td>Makes it easy to approach and talk to; builds rapport and is a patient listener</td>
<td>Is difficult to access due to “business”. May be aloof or status conscious, overly formal style puts off others</td>
</tr>
<tr>
<td></td>
<td>Demonstrates a strong understanding of why groups do what they do, is good at “early sensing” of agenda in terms of positions, intentions and needs</td>
<td>Doesn’t understand group dynamics well. May stereotype groups or avoid dealing with them</td>
</tr>
<tr>
<td></td>
<td>Uses diplomacy and tact in fraught situations and can diffuse tense situations comfortably</td>
<td>May take difficult situations too personally or may be too uncomfortable with expressed negative emotions. Gets anxious</td>
</tr>
<tr>
<td></td>
<td>Addresses conflict situations positively, showing respect, listening to the involved parties and achieving common ground in most cases</td>
<td>Avoids conflicting situations until they are inescapable, may take on overly pushy style or accommodate to easily</td>
</tr>
<tr>
<td></td>
<td>Shows self awareness in terms of how they are coming across and also as to how well they are working with significant others</td>
<td>Doesn’t think about (or care) how he/she affects others. Doesn’t care about the needs of others. Has a one-way benefit style</td>
</tr>
<tr>
<td></td>
<td>Shows personal concern for direct report, is interested in them as whole people”. Spends time on their concerns and questions and is available for listening to problems</td>
<td>Works with direct reports on a more formal basis. Devotes insufficient time to their issues and to offering support</td>
</tr>
<tr>
<td></td>
<td>Anticipates and listens to staff worries and concerns and follows them through</td>
<td>No open channels of communication to staff. Distances self from staff</td>
</tr>
</tbody>
</table>
**Behavioural Indicators**

| + | Develops fluent and cogent written proposals and papers to suit a variety of audiences (i.e. professional, managerial, general public and service) |
| + | Can put a message across to the public media in a confident, clear and composed way; is comfortable yet astute in dealing with the media on sensitive issues |
| + | Chairs meetings with structure, clarity and strong positive facilitation; can use humour and ensures meeting achieve a purpose or result |
| + | Able to use body language appropriately, e.g. eye contact / having strong physical presence |
| + | Able to articulate needs of client clearly and passionately. Is a strong advocate |
| - | Lacks confidence when fronting for the organisation and dealing with the media; lacks fluency or seems disjointed and ill at ease when dealing with sensitive issues in public fora; can be indiscrete when dealing with sensitive public relations issues |
| - | Has difficulty writing formal papers in a fluent way; written work is dull and uninspiring in tone and content |
| - | Chairs meetings in a poorly structured or inadequately assertive way; does not achieve clear results from meetings |
| - | Lacks awareness of how to project an image non-verbally / does not maintain eye contact, e.g. reads notes during formal presentations |
| - | Relies heavily on hierarchy to force an issue. Lacks the confidence to assert the client needs |
Competency 4
Service Initiation and Innovation

Definition
Drives to achieve positive results at all levels of the service. Takes initiatives to move the service forward and shows a willingness to try out new ideas.

Areas of Application
At Top Management Level
- Promoting new service initiatives
- Promoting new applications for professional skills
- Broadening and deepening the contribution of nursing
- Initiating quality systems, audit and interdisciplinary initiatives

At Middle Management Level
- Develops a new project team to address a specialist need within the service
- Creates new expanded roles to develop team members
- Organises multidisciplinary "think tank" to address waiting list problem and uses problem solving techniques with the team
- Gets clients ideas / suggestions as to ways the service might be improved.

At Front Line Level
- At the forefront of clinical practice leading the team in new areas of innovative treatment and care

Behavioural Indicators
- Puts focus of energy into a few core areas or initiatives, doesn't get overloaded by too many issues. Personally "champions" a small number of significant projects or service initiatives
- Promotes nursing as a significant contributor or leader in interdisciplinary service improvement projects or constantly challenges and questions how nursing can add more value to service provision
- Looks to nursing managers (at both front and middle level) to develop service improvement and quality initiatives
- Sees the research based practice and new specialty developments as positive opportunities for the contribution of nursing
- Gets swamped or overloaded and doesn't use role or position of power sufficiently to push new ideas or service initiatives forward
- Has a more steady state and conventional image of nursing; concentrates totally on current models of service provision; liable not to take risk (no matter how well justified)
- Allows nursing to play a subsidiary or peripheral role in new initiatives; leaves interdisciplinary leadership to other disciplines
- Is slow to originate new practices or apply new techniques; plays safe in terms of own service contribution
- Doesn't put sufficient structure into new service initiatives, overloads the operational system with extra demands. Leaves project progression to others without checking on progress; allows projects to lose momentum
- shows strong project management skills in developing new ideas. Personally tracks and monitors progress toward project / initiative goals
- Brainstorms with team on a regular basis to develop solutions to service issues and problems
- Uses patients' suggestions to look at issues in a fresh way. Tries out new ideas and ways of working. Has a flexible approach and welcomes change
- Is actively sought out as a good "ideas" person for working parties and project teams. Comes up with many ideas for service improvement

<table>
<thead>
<tr>
<th>+</th>
<th>Behavioural Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>-</td>
<td>Authoritarian approach with team and does not involve them in brainstorming solutions</td>
</tr>
<tr>
<td>-</td>
<td>Does not seek patients' views unless having to deal with a complaint. Tends to stick to the tried and trusted. Rigid in the face of change and dislikes being out of routine</td>
</tr>
<tr>
<td>-</td>
<td>Tends to be overlooked when setting up new projects and is not regarded as an &quot;ideas&quot; person. Comes up with few ideas for service improvement</td>
</tr>
</tbody>
</table>
Competency 5

Resilience and Composure

Definition
Maintains a disciplined and professional level of performance under sustained or situational pressure. Can bounce back from adversity or setbacks. Shows persistence and flexibility in achieving goals.

Areas of Application
- Maintaining calm and providing leadership in a crisis
- Handling a wide variety of demands in a time limited environment
- Maintains composure in pressurised negotiations for resources when confronting service accountability issues
- Dealing with negative emotions when confronting poor performance or other contentious issues
- Dealing with irate clients or other stakeholders in highly charged situations

<table>
<thead>
<tr>
<th>Behavioural Indicators</th>
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</thead>
<tbody>
<tr>
<td>+ Acts coolly in a crisis situation and retains composure; gives staff the confidence of being led in a crisis</td>
</tr>
<tr>
<td>+ Puts coherence and a structure on the response to crisis situations; calms down other staff and models a composed response</td>
</tr>
<tr>
<td>+ Maintains an objective and detached stance when dealing with conflict. Does not become defensive or irritated when dealing with conflict or a negative presentation from others.</td>
</tr>
<tr>
<td>+ Is usually turned to or counted on to hold things together during difficult times or crises</td>
</tr>
<tr>
<td>+ Deals with unexpected situations or crisis in a flexible and fluent way; isn’t knocked off balance by the unexpected</td>
</tr>
<tr>
<td>+ Maintains composure and calm outlook when ones efforts or initiatives are resisted or blocked; takes stock before reacting on an emotional level</td>
</tr>
<tr>
<td>+ Bounces back from setbacks and will persist with efforts even against strong resistance</td>
</tr>
<tr>
<td>+ Puts time into supporting and coaching one’s staff on how to react appropriately in crisis or difficult circumstances; promotes a professional response in times of stress</td>
</tr>
<tr>
<td>- Gets flustered or disorganised in a crisis; lends to an air of lack of leadership in crisis situations</td>
</tr>
<tr>
<td>- Reacts incoherently in a crisis situation; has a contagious confusing effect on other staff and is unable to reassure</td>
</tr>
<tr>
<td>- Becomes overly defensive or personally upset when dealing with negative views or emotion from others. Fails to maintain an objective and detached stance</td>
</tr>
<tr>
<td>- Tends to get bypassed or sidelined when there are difficult times or crises to be dealt with</td>
</tr>
<tr>
<td>- Is easily thrown off balance or knocked out of stride by the unexpected situation; is slow to readjust to new circumstances</td>
</tr>
<tr>
<td>- Easily shows frustration when blocked or initiatives are rebuffed; takes it personally when does not get initiatives accepted and will show this in an easily read or public way</td>
</tr>
<tr>
<td>- Is easily put off own goal or intentions by strong resistance; gets discouraged or demotivated when efforts are resisted or rebuffed</td>
</tr>
<tr>
<td>- Does not support staff in a structured way when there is a crisis or difficult situation to be dealt with; doesn’t keep close enough to staff or colludes in dysfunctional responses</td>
</tr>
</tbody>
</table>
Can sustain an exceptional degree of performance and effort for a considerable period of time under pressure but also recognises when it is time to take a break; knows how to recognise and manage own stress levels.

Knows how to switch off from stressful work situations; tries to achieve a positive balance and quality of life between work demands and overall life experience; pays deliberate attention to own stress management.

Will persist with effort under stressful conditions for too long without taking a break; does not recognise or monitor own stress levels and demand systems.

Fails to achieve a reasonable balance between demands of work and quality of life; allows him/herself to get into a stress rut and fails to develop a range of stress management techniques.

---

**Behavioural Indicators**

- Can sustain an exceptional degree of performance and effort for a considerable period of time under pressure but also recognises when it is time to take a break; knows how to recognise and manage own stress levels.
- Knows how to switch off from stressful work situations; tries to achieve a positive balance and quality of life between work demands and overall life experience; pays deliberate attention to own stress management.
- Will persist with effort under stressful conditions for too long without taking a break; does not recognise or monitor own stress levels and demand systems.
- Fails to achieve a reasonable balance between demands of work and quality of life; allows him/herself to get into a stress rut and fails to develop a range of stress management techniques.
Competency 6

Integrity and Ethical Stance

Definition
Holds an appropriate and effective set of professional and managerial values and beliefs and behaves in line with these. Promotes and consistently supports ethical and value-based staff practices.

Areas of Application
- Ensuring that professional ethics and values are disseminated through all levels of the nursing service
- Articulating an ethical and values-driven stance at corporate level
- Contributing to the formation of organisational ethics and values
- Dealing with complex ethical client and service dilemmas
- Acting as a role model for other staff in the handling of complex or sensitive issues

Behavioural Indicators

- Makes a positive contribution to the development of ethics and values at both professional and organisational levels; ensures that there is an active and ongoing debate in these areas
- Tries to ensure that personal values are consistent with those of the organisation and will strive to air and reconcile any significant differences; will positively address possible compromise of values due to organisational needs or exigencies
- Makes efforts to develop and promote a set of organisational values and the climate that is consistent with these; is a champion and articulator of values at organisational level
- Is looked to for guidance on standards, norms and values by others; stays solid on values during crises or other close calls on ethics; seen to project a consistent set of values
- Articulates client needs and the primacy of positive client services over and in counter-balance to a service needs-driven agenda
- Always follows through on issues and behaves in a manner that is consistent with own and the organisations espoused values and practices; will check back to others where there are value or integrity issues
- Tends to go along with whatever ethics or values are currently in place, either organisationally or professionally, without questioning or evaluating these seriously; doesn't see ethics as a high priority for personal role
- Will allow oneself to be compromised by values, conflicts without addressing these
- Allows ethics and values to be downgraded in importance when a crisis arises; tends to be sidelined or avoided by others when there are serious ethical issues to deal with; would be seen by others as inconsistent in personal set of values and practices
- Tends to operate primarily from a service-driven agenda and will subordinate the client experience to service expediency at times
- May be inconsistent in living up to own or the organisations espoused values and practices; may tend to hide difficult issues, sweep them under the carpet and not refer back to relevant parties
- Tends to treat direct reports and other staff inconsistently; shows favouritism towards some staff and may operate inconsistent or hidden agenda
- Shows poor judgement in terms of maintaining confidentiality; may be indiscrete or talk inappropriately in a way that affects others
<table>
<thead>
<tr>
<th>+</th>
<th>Behavioural Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Shows fairness and consistency in dealing with direct reports and other staff; doesn’t generally operate hidden agendas and doesn’t give preferential treatment</td>
<td></td>
</tr>
<tr>
<td>• Is able to treat personally sensitive information with confidentiality; is careful not to speak in an indiscrete or hurtful way about others</td>
<td></td>
</tr>
<tr>
<td>• Admits mistakes and is willing to take responsibility when things go wrong as a result; doesn’t misrepresent oneself for personal gain</td>
<td></td>
</tr>
<tr>
<td>• Is generally honest and truthful in dealing with individuals; elicits trust from others on this basis</td>
<td></td>
</tr>
<tr>
<td>• Tries to avoid the blame when things go wrong; may try to direct the blame towards others inappropriately and may misrepresent situations for personal gain</td>
<td></td>
</tr>
<tr>
<td>• Can be evasive and less than truthful on many occasions; may not be widely trusted as a result</td>
<td></td>
</tr>
</tbody>
</table>
Competency 7
Sustained Personal Commitment

Definition
Is personally committed to achieving end goals and the continuous improvement of the service. Shows enthusiasm and a high level of motivation in leading and completing projects. Highly committed to the nursing profession and keeps abreast of current issues.

Areas of Application
- Continuous improvement focus to their role and that of the service
- Champions and promotes nurse education throughout the service
- Initiates systems to capture learning and debrief staff
- Attends conferences, meetings and other professional fora

### Behavioural Indicators

<table>
<thead>
<tr>
<th>+</th>
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</thead>
<tbody>
<tr>
<td>Takes a positive view of nursing and its future</td>
<td>Holds a negative view of the future nursing profession and articulates same</td>
</tr>
<tr>
<td>Personally committed to, and actively works on, self development and performance improvement</td>
<td>Self development and performance review are low on the list of personal priorities</td>
</tr>
<tr>
<td>Ability to work hard, showing drive and positive energy in bringing the service and staff to a higher level</td>
<td>Finds it difficult to maintain a sustained effort. Is less focussed on service improvement and bringing staff to a higher level</td>
</tr>
<tr>
<td>Sets realistic but challenging goals and constantly reviews these</td>
<td>Only sets comfortable targets and goals for staff</td>
</tr>
<tr>
<td>Constantly challenges and questions how and what nursing “can do” to improve and better the service</td>
<td>More comfortable in a steady state where there is no element of risk taking. Concentrates on the here and now</td>
</tr>
<tr>
<td>Has a vast amount of clinical knowledge and expertise. Continuously updates and shows willingness to share this</td>
<td>Limited amount of knowledge and experience. Does not impart this to others and thus neglects keeping others informed</td>
</tr>
<tr>
<td>Shows a strong degree of self awareness, seeking feedback from colleagues</td>
<td>Lacks self-awareness and avoids / does not actively seek feedback from others</td>
</tr>
<tr>
<td>Accepts both negative and positive criticism</td>
<td>Finds it difficult to accept any criticism</td>
</tr>
<tr>
<td>Learns quickly from experience. Ability to reflect on incidents and situations and to debrief self and others in order to learn and find better ways of doing things</td>
<td>Too busy focussing on the next task. Does not stop to look at what is happening or spend time reflecting on incidents. Avoids seeking new approaches</td>
</tr>
<tr>
<td>Sees new developments in nursing practice and research as opportunities for developing the nursing services and profession</td>
<td>Sees research and practice initiatives as threatening the status quo. Will play safe in terms of developing the service</td>
</tr>
<tr>
<td>Works well with others and enjoys facilitating learning, mentoring or coaching others. Will use a variety of learning resources.</td>
<td>Avoids teaming up with others and facilitating learning. Will leave this to the formal systems that are in place</td>
</tr>
<tr>
<td>Actively sees nursing as involving and leading interdisciplinary services to improve and better the service as a whole</td>
<td>Allows nursing to remain peripheral to the interdisciplinary services leaving other disciplines to lead</td>
</tr>
</tbody>
</table>
Competence 8
Practitioner Competence and Professional Credibility

Definition
Has the functional and technical knowledge and skills to make a credible contribution to nursing practice.

Areas of Application
Applicable as an underpinning foundation for most core activities at all levels of nursing management.

<table>
<thead>
<tr>
<th>+</th>
<th>Behavioural Indicators</th>
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</thead>
<tbody>
<tr>
<td>• Demonstrates a sound grasp of core nursing issues from a functional or technical perspective</td>
<td>• Shows a lack of understanding in core functional or technical areas</td>
<td></td>
</tr>
<tr>
<td>• Shows sound professional judgement in decision making on functional areas</td>
<td>• Makes marginal or poor judgements due to lack of professional knowledge</td>
<td></td>
</tr>
<tr>
<td>• Shows the capacity to follow a more detailed presentation on a particular functional area</td>
<td>• Loses the thread of an issue once it gets into functional or technical detail</td>
<td></td>
</tr>
<tr>
<td>• Picks up on functional or technical points quickly</td>
<td>• Is among the last to learn or adapt new technologies</td>
<td></td>
</tr>
<tr>
<td>• Is good at learning about new practice development or technical knowledge.</td>
<td>• May be stuck in past skills and technologies</td>
<td></td>
</tr>
<tr>
<td>• Takes steps to regularly update professional knowledge base</td>
<td>• May show no interest in functional or technical areas</td>
<td></td>
</tr>
<tr>
<td>• Has a track record of making a substantial professional contribution.</td>
<td>• Lacks the credibility of a substantial practice achievement or contribution.</td>
<td></td>
</tr>
</tbody>
</table>
Chapter 4

Competencies of Top Level Managers

The work of nurses in top management positions is becoming increasingly complex. This is a result of the rapidly changing health care context in which they work, together with the changes, which are taking place in nursing including those anticipated as a result of the recommendations of the Commission on Nursing.

Specifically in relation to senior nursing and midwifery management the Commission on Nursing recommends that the responsibilities should include:

- "Providing strategic and clinical leadership and direction for nursing and midwifery and related services which results in the delivery of effective, efficient, quality assured and patient centred nursing and midwifery care."

- Developing a shared sense of commitment and participation amongst staff in the management of change, the development of nursing and midwifery services and in responding to the health needs of patients.

- Developing the concept of care planning in collaboration with other professionals.

- Participating in the overall financial planning of the health services provided including the assessment of priorities in pay and non-pay expenditure.

- Ensuring that the appropriate in-service programs and on-going learning needs are met for all assigned staff.

- Ensuring that modern standards of clinical nursing and midwifery care are in operation and that regular monitoring of nursing and midwifery care is undertaken" (7.20 P15).
Primary Purpose
To assume responsibility for the nursing service and to provide strategic leadership for this activity.

Scope of the Role
The role involves:
- developing and maintaining a network of co-operative relationships at local, national and international level and amongst individuals, groups and organizations.
- Participating and interacting with key stakeholders from multiple clinical and administrative services in developing mission, strategic plans, budgets, policies and structures.
- fostering multidisciplinary working relations and strengthening the interface between different locations of care - hospitals, community etc.
- establishing and communicating a vision for nursing, setting direction and creating commitment, innovation and entrepreneurship.
- understanding rapidly changing environmental trends, strengths and weaknesses of the organization and future opportunities.
- creating an environment where individuals with diverse backgrounds and needs work harmoniously and cooperate together establishing objectives and role clarity.
- allocating appropriate authority and autonomy, encouraging mentorship, coaching and rewarding excellence.
- changing nursing management structures and processes when and if required.
- encouraging a commitment to life long learning and a developmental approach to staff.
- promoting and commissioning research towards health and social gain.

Timescale of Impact
Long term impact of decisions - up to 5 years.

Critical Success Factors
- timely and appropriate communication.
- maintaining high visibility and personal commitment.
- showing persistence in a changing environment.
- articulation of a shared vision.
- recognition and development of staff potential.
- using analytical ability.
- thinking strategically and seeing multiple relationships between factors.
- ability to lead and empower individuals and groups.
Change Trends and Challenges

The Trends

- greater emphasis on service planning
- need to measure and manage outcomes - development of clinical audit and evidence based practice
- focus on continuous quality assurance and risk management
- new management models - moving from tribalism to partnership
- increased use of technology and rapid technological advances
- devolved accountability
- emphasis on value for money
- consumerism and associated litigation
- move towards a corporate culture
- transition to primary health model of care
- increasing threats/violence in the workplace and attendant concern for staff welfare and health and safety issues
- move towards multi-skilled, multidisciplinary and integrated working teams

The Challenges

Need for:

- high level team building skills to develop effective teams at all levels of the service
- frequent and effective communication
- high visibility and leading by influence
- inspiring a shared vision in a professional group with diverse needs
- initiation of policies for the introduction of clinical career paths, skill mix, staff retention strategies
- active promotion of the optimal use of technology for nursing purposes
- negotiating for and delegation of resources for the nursing service
- ensuring that systems and policies are in place to meet demands of the service
- promoting organizational change and devolution of responsibility
- ensuring that all nursing systems comply with the requirement for freedom of information and informed patient choice
- development of research skills and funded nursing research
- advancing a systematic approach to training, development and career planning
To respond to the scope of the role and the trends and challenges in the health service and in nursing, the following generic and core competencies are specifically required for those holding top nurse management positions in the health service.

We have identified five critical competencies for this level of nursing management, which are illustrated overleaf and then individually defined on the subsequent pages.

Top Manager Competency Map
Competency Model for Top Managers

1. Strategy and Systems Thinking
2. Establishing Policy, Systems and Structures
3. Leading on Vision, Values and Process
4. Stepping up to the Corporate Agenda
5. Developmental Approach to Staff
Competency 1
Strategy and Systems Thinking

Definition
Sees the bigger picture of service delivery and appreciates the interconnectedness of issues. Looks ahead and anticipates substantive issues. Adopts a proactive forward planning approach to service delivery.

Areas of Application
• Anticipates health trends and developments and sees the service implications.
• Sees the need to develop new services across traditional function and sector boundaries
• Anticipation of staff resource shortages and attendant service consequences
• Ensuring a systematic approach to succession planning

<table>
<thead>
<tr>
<th>+ BEHAVIOURAL INDICATORS -</th>
</tr>
</thead>
<tbody>
<tr>
<td>Scans the environment and uses a wide range of &quot;sensing&quot; methods to identify and anticipate trends and keeps abreast of wider national and international and health service trends and taps into research sources</td>
</tr>
<tr>
<td>Regularly reviews population profiles and other needs analyses data and adjusts plans accordingly</td>
</tr>
<tr>
<td>Makes a link between apparently separate service issues and devises a coherent strategy in response</td>
</tr>
<tr>
<td>Deals with concept and complexity confidently, described by others as far seeing, intellectually sharp</td>
</tr>
<tr>
<td>Identifies patterns and trends in complex data</td>
</tr>
<tr>
<td>Can draw up credible pictures and visions of service probabilities for the future</td>
</tr>
<tr>
<td>Puts together a convincing strategic plan for the development of the service and adopts anticipatory strategies to deal with future probabilities</td>
</tr>
<tr>
<td>Can see past short-term solutions to the possibility of unintended consequences</td>
</tr>
<tr>
<td>Anticipates and systematically provides for management succession and talent development at all levels</td>
</tr>
<tr>
<td>Is comfortable thinking across traditional service concepts and boundaries, challenges the assumptions</td>
</tr>
<tr>
<td>Reactive to trends and changes</td>
</tr>
<tr>
<td>Confines attention to local and single profession, or service specific issues and reacts to identified needs or confines analysis to an annual planning cycle only</td>
</tr>
<tr>
<td>Fails to see the underlying or dominant issues in trends and developments</td>
</tr>
<tr>
<td>Tackles issues on a single item agenda basis and misses the connections</td>
</tr>
<tr>
<td>Takes a lot of time to absorb the full picture and more comfortable dealing with concrete issues</td>
</tr>
<tr>
<td>More comfortable dealing with the here and now</td>
</tr>
<tr>
<td>Doesn't present a coherent future view</td>
</tr>
<tr>
<td>More comfortable making tactical organisational plans</td>
</tr>
<tr>
<td>Puts in place short term solutions to issues but these cause further problems later on</td>
</tr>
<tr>
<td>Approaches management succession on a reactive or &quot;ad hoc&quot; basis, does not address the wider talent development issues</td>
</tr>
<tr>
<td>Take the current service concepts and boundaries as the given and works within these</td>
</tr>
</tbody>
</table>
Competency 3
Leading on Vision, Values and Process

Definition
Articulates a compelling vision for the role and contribution of nursing to the service. Presents a positive view of future possibilities. Creates an enthusiastic and committed work climate.

Areas of Application
• Takes the lead in transforming the nursing service. Leads by articulation of core values and beliefs.
• Contributing positive views on the future direction and contribution of nursing at both local and national levels
• Building a strong team ethos for the nursing service
• Taking the lead on standards setting and implementation
• Leading and managing change in services

<table>
<thead>
<tr>
<th>+</th>
<th>Behavioural Indicators</th>
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</thead>
<tbody>
<tr>
<td>• Articulates a strong vision of the core nursing contribution and purpose and creates positive and optimistic views about the future contributions of nursing</td>
<td>• Lacks conviction or passion in communicating the core purpose and contribution of nursing. Also more comfortable in the “here and now”, not clear about future possibilities</td>
</tr>
<tr>
<td>• Charts the way ahead, establishes, milestones and stages on the journey to the vision, celebrates progress</td>
<td>• Doesn’t think through on an operational level how the change needs to happen and does not highlight progress</td>
</tr>
<tr>
<td>• Communicates the vision and purpose in a way that is meaningful at all service levels</td>
<td>• Can’t simplify communication enough to help staff at all levels understand the vision or strategy</td>
</tr>
<tr>
<td>• Creates a climate in which people want to do their best, shares ownership, visibility and successes. Pushes these values and behaviours down the management system</td>
<td>• Less concerned about the working atmosphere, more of a driver just interested in work outputs, doesn’t see that success is shared and celebrated</td>
</tr>
<tr>
<td>• Acts in a manner consistent with the compelling vision and values (e.g. empowering, changing own behaviour in line with the vision, etc.)</td>
<td>• Doesn’t act as though he / she really believes the vision or holds the values strongly at a personal level</td>
</tr>
<tr>
<td>• Is comfortable taking a strong position on core service issues but will encourage direct and tough debate at service levels</td>
<td>• More comfortable following or avoiding conflict. Too concerned to be liked or about what others might say and lacks the confidence to confront service issues at senior management level</td>
</tr>
<tr>
<td>• Builds strong team ethos; usually operates in a team format; talks “us”, “we” and the team versus “I”; runs participative meetings and processes to get the team motivated and enthused. Ensures that credit for success is shared</td>
<td>• Fails to create a common mind set, rejects team processes in favour of too much “one-to-one” management and individual rewards. Doesn’t create team synergies</td>
</tr>
<tr>
<td>• Makes each individual feel their work is important. Knows how to motivate different individuals. Invites input from others and empowers others (pushes down tasks and decisions)</td>
<td>• Has more of a “one size fits all” mentality, doesn’t know what motivates individuals</td>
</tr>
<tr>
<td>• Displays a consistent and appropriate set of core values and beliefs on the job and during all circumstances. Leads on these standards by own behaviour and rewards these values in other. Intervenes decisively where standards of behaviour, performance or attitude contravene the espoused positive climate</td>
<td>• Displays personal values that aren’t fully consistent with either the organisation or the needs of the particular service. May not reflect enough on own values and their behavioural impact. May not respond to the values of others. Lets malcontent and negative behaviours fester</td>
</tr>
<tr>
<td>• Not confident enough to address conflicting views or values</td>
<td></td>
</tr>
</tbody>
</table>
Competency 4

Stepping up to the Corporate Agenda

Definition
Makes a full contribution to the executive management of the services by taking an inter professional perspectives and adopting a corporate over-view.

Areas of Application
- Actively engages with the broader Health and Social Gain agenda
- Makes a full contribution to the executive management team
- Acting or deputising for the senior manager in their absence
- Fronting for the organisation with external agencies
- Making a full contribution to wider organisation and service strategies.

<table>
<thead>
<tr>
<th>Behavioural Indicators</th>
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<tbody>
<tr>
<td>Shows a broad knowledge and strong understanding of the overall service system and the environment it operates within (sees the wider context)</td>
</tr>
<tr>
<td>Shows a limited knowledge about the overall service system and the wider environment that it operates within. Looks inwards too much</td>
</tr>
<tr>
<td>Is knowledgeable about and proactive in contributing to the development of current and future organisational policies and practices</td>
</tr>
<tr>
<td>Limits personal input to profession or service specific policies and practices. Doesn't see the wider context or contribute to the broader agenda</td>
</tr>
<tr>
<td>Understands and can articulate the origins and reasoning behind key policies, practices and procedures. Knows how the organisation works and understands the culture of the service</td>
</tr>
<tr>
<td>Rejects or misunderstands the complexity of large organisations with multiple stakeholder views. Shows a limited understanding of how and why things work the way they do in the organisation. Too accepting or passive in this area</td>
</tr>
<tr>
<td>Works skillfully across organisational service and professional boundaries and. Keeps lines of communication open and knows how to get things done through both formal and informal structures and channels</td>
</tr>
<tr>
<td>Doesn't get things done or have an influence outside own area. May not negotiate well within the organisation</td>
</tr>
<tr>
<td>Builds coalitions of interest and works for “win win” solutions in complex interdisciplinary or service conflict areas. Able to adopt a service overview rather than a profession specific perspective</td>
</tr>
<tr>
<td>May lack the interpersonal skills or organisational intelligence to build platforms of common interest. May be seen as overly protective of own professional or service areas. Doesn't operate with the greater good in mind.</td>
</tr>
<tr>
<td>Confident and committed in representing the organisations perspective, policies and position with external agencies</td>
</tr>
<tr>
<td>Uncomfortable when asked to represent the wider organisation in public settings</td>
</tr>
<tr>
<td>Is sensitive to and skillful in handling complex political situations. Sees corporate politics as a necessary part of the role and works the process well. Shows anticipation and judgement in politically sensitive areas</td>
</tr>
<tr>
<td>Could be seen as excessively political and not being trustworthy. Shows a naiveté in either ignoring or contravening political sensitivities. May be too direct and not consider impact on others or anticipate responses</td>
</tr>
<tr>
<td>Understands how senior managers think and can talk their language and develop appropriately positive approaches. Is comfortable dealing with more senior managers, external bodies and government departments</td>
</tr>
<tr>
<td>Lacks confidence when working with more senior managers and may not perform at personal best. May not understand the senior executive view nor know how to influence them effectively. Says and does things that don't fit the situation</td>
</tr>
</tbody>
</table>
Competency 5
Developmental Approach to Staff

Definition
Has a strong focus on developing the contribution of staff at all levels. Is a good judge of capability and promotes talent. Creates a positive climate for the development of performance and contributions at all levels of the services.

Areas of Application
- Recruitment and promotion of staff into key positions
- Performance appraisal and review, including management development planning
- Developmental tasking and stretching of staff
- Promotes a continuous improvement culture
- Actively championing and promoting learning throughout the system
- Putting in place systems to capture and disseminate learning

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<thead>
<tr>
<th>Behavioural Indicators</th>
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<tbody>
<tr>
<td>Judges capabilities and talent well, generally succeeds in promoting the more capable performers appropriately</td>
<td>• Identifies the strengths and limitations of individuals accurately after reasonable exposure, accurately forecasts future potential</td>
<td></td>
</tr>
<tr>
<td>Provides challenging or stretching tasks deliberately for able subordinates. Encourages able subordinates to take on new roles or accept developmental moves.</td>
<td>• Too focussed on getting the job done “here and now”. Keeps staff performing well but in static roles. Retains high performers too long, lacks ambition for own staff</td>
<td></td>
</tr>
<tr>
<td>Takes a deliberate interest in the career development of able staff and promotes development and training activities / opportunities</td>
<td>• Leaves training and development to the formal education system or delegates without sufficient personal tracking</td>
<td></td>
</tr>
<tr>
<td>Puts in place a systematic approach to training and development.</td>
<td>• Allows training and development to operate on a “as demanded” basis</td>
<td></td>
</tr>
<tr>
<td>Strongly promotes continuous professional development, champions and resources this effectively.</td>
<td>• Leaves development of front line managers to mid level manager’s discretion. Selectively “champions” development for preferred staff</td>
<td></td>
</tr>
<tr>
<td>Encourages middle managers to systematically develop front-line managers capability and regularly reviews the effectiveness of this effort</td>
<td>• Sees new initiatives as coming from outside the system. Loathe to divert staff from routine operations</td>
<td></td>
</tr>
<tr>
<td>Encourages an ethos of staff initiative and promotes service related project work to channel improvement and innovation contributions</td>
<td>• Sees service development as the prerogative of senior nurses only and favours a “top down” initiative model, comments on poor performance only, mainly suspicious of new initiatives</td>
<td></td>
</tr>
<tr>
<td>Promotes an emphasis on research led practice at all levels of the service</td>
<td>• Sees performance evaluation as a “by exception” management activity. Lacks structure in reviewing performance. Sees performance review as a one-way process only</td>
<td></td>
</tr>
</tbody>
</table>
Actively encourages staff contribution to professional conferences and other dissemination channels

Promotes an emphasis on quality improvement and continuous improvement in staff performance at all levels. Looks for feedback on own performance from staff and all levels

Promotes formal performance evaluation and review systems at all levels.

Promotes a learning culture within service

Develops structures and systems to systematically capture and disseminate learning and best practices at all levels of the service

Encourages debriefing and discussion on service improvements at all levels

Contributes actively to the development of knowledge and learning within the nursing profession; encourages and promotes activities for professional development

Allows learning and best practice in one area to go unrecognised in other areas; neglects to put in place systems or structures that will facilitate learning transfer

Tends to be too focused on “here and now” operations to actively encourage systems for learning or continuous improvement

Doesn't encourage or allow staff to put time aside to debrief or discuss improvement areas

Fails to make a contribution to the development of professional knowledge and practice at local or national levels; is a passive recipient of new professional knowledge without making a reciprocal contribution

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<th>- Behavioural Indicators</th>
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</tr>
<tr>
<td>Promotes an emphasis on quality improvement and continuous improvement in staff performance at all levels. Looks for feedback on own performance from staff and all levels</td>
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</tr>
<tr>
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<td>Doesn't encourage or allow staff to put time aside to debrief or discuss improvement areas</td>
</tr>
<tr>
<td>Promotes a learning culture within service</td>
<td>Fails to make a contribution to the development of professional knowledge and practice at local or national levels; is a passive recipient of new professional knowledge without making a reciprocal contribution</td>
</tr>
<tr>
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<td></td>
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<tr>
<td>Encourages debriefing and discussion on service improvements at all levels</td>
<td></td>
</tr>
<tr>
<td>Contributes actively to the development of knowledge and learning within the nursing profession; encourages and promotes activities for professional development</td>
<td></td>
</tr>
</tbody>
</table>
Primary Purpose
To co-ordinate the development and delivery of nursing services across a significant service sector, (geographical sub-regions, a hospital division etc).

The Scope of the Role
1. To lead in the professional planning and commissioning of new services and new ways of delivering effective services (e.g. skill mix, nursing attendants etc.)
2. To ensure co-ordination of resource deployment (staff primarily) across service units / wards etc. to meet fluctuations in demand.
3. To ensure that all nursing services are managed to optimise effectiveness, quality and efficiency.
4. To ensure co-ordination of scheduling across different activity areas (departments, theatres and wards, day and residential services).
5. To take a lead role in functional areas such as personnel, health and safety, activity analysis etc.
6. To play a lead role in staff recruitment and induction.
7. To lead the implementation of performance review and staff counselling.
8. To develop a coherent nursing identity and a clear management style for the division / service area
9. May have a managerial role in addressing complaints, discipline or grievance issues.
10. Takes a lead role in facilitating interdisciplinary and inter-service issue co-ordination and resolution.
11. Budget planning for nursing resources.

Timescale of Impact
1 month to 1 year plus ideally, although staffing issues and resource planning can have a much shorter timeframe in terms of problem solving and short-term response planning.

Changes, Trends and Challenges
a. The Trends
• The growing emphasis on value for money
• The growing emphasis on formalised protocols and processes for service evaluation, audit and quality assurance
• The trend towards increasing specialisation within the delivery of services
• The trend towards public health nursing becoming a primary health service hub
• The trend towards community nursing fulfilling a skills transmission and facilitation role with other providers of care.
• The urgent issue of staff shortages and the need to review core and peripheral tasks in role allocation.
• Evolving models of nursing practice not all of which are consistent with each other.
• The need to develop new approaches to skill mix, to giving away skills and to be more innovative in models of service delivery.
b. The Challenge

The challenge is to take up an 'integrator role' involving:

- At service delivery level integrating the resourcing and quality assurance activities across service units.
- At service delivery level integrating the deployment and contribution of specialist/expert nurses within the overall service system.
- At service development level integrating the learning on the practice level and the impact of new technologies etc. with the requirement to deliver continuity and quality of service within a resource efficient paradigm.
- At service development level integrating the leadership and learning and practice at front line service level with the values and policies being developed at corporate or organisational levels.
- At service management level, integrating the service quality imperative with the need for efficiencies in resource deployment.
- At service management level the need to champion evidence based nursing management practices while retaining a primary patient advocate role.
- To act as the 'knowledge integrators' by bridging current realities and practice at delivery level and the strategic direction for the service (See illustration below)

![Diagram of Middle Managers integrating strategic and reality views](image-url)
Middle Manager Competency Map

We have identified five critical competencies for this level of nursing management which are illustrated overleaf and then individually defined on the subsequent pages.
Competency Models for Mid Level Nurse Managers

1. Empowering and Enabling Leadership Style
2. Setting and Monitoring Performance Standards
3. Negotiation Skills
4. Proactive Approach to Planning
5. Effective Co-ordination of Resources
Competency 1
Empowering and Enabling Leadership Style

Definition
Practices an enabling management style with the front-line management team and other contributing professionals.

Areas of Application
- Operates a consultative decision making process on service issues
- Pushing down responsibility and accountability to front-line management levels
- Proactively involving staff in managing change
- Joint development of care standards, operating protocols etc.
- Encouragement of service proposals from the front-line

<table>
<thead>
<tr>
<th>Behavioural Indicators</th>
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</thead>
<tbody>
<tr>
<td>+ Uses a consultative approach, is approachable and keeps channels of communication open with staff/ trusts them to keep leader informed and ensures team members are informed at all times</td>
</tr>
<tr>
<td>+ Uses a democratic style and encourages staff to make decisions about their environment. Delegates tasks effectively</td>
</tr>
<tr>
<td>+ Gives time to staff development / team meetings and allows staff time to plan and develop their work and assists in making time and resources available to do so</td>
</tr>
<tr>
<td>+ Fully involves other service providers in deciding upon service needs and developments</td>
</tr>
<tr>
<td>+ Encourages all team members to participate and contribute views on service issues</td>
</tr>
<tr>
<td>+ Is confident and comfortable about own capabilities and level of accountability when inviting contributions from others</td>
</tr>
<tr>
<td>+ Works to create a team ethos and collaboration across units at front-line.</td>
</tr>
<tr>
<td>+ Encourages synergies and sharing of ideas and learning from projects</td>
</tr>
<tr>
<td>+ Leads enthusiastically on change. Presents the benefits case, influences staff positively and gets “buy in”</td>
</tr>
<tr>
<td>+ Deliberately delegates stretching tasks to junior managers and supports their learning and delivery. Coaches junior managers to improve reflection and practices</td>
</tr>
<tr>
<td>+ Leads emotionally as well as rationally. Understands team members needs well and responds empathetically. Has a strong positive influence in team situations.</td>
</tr>
<tr>
<td>+ Establishes ad hoc management teams to develop service proposals.</td>
</tr>
<tr>
<td>+ Encourages front-line contributions</td>
</tr>
<tr>
<td>- Tends to remain distant and does not ask for views or opinions. Uses a top down style of communication</td>
</tr>
<tr>
<td>- Uses an autocratic style and makes own decisions and communicates these to staff as “fait accompli”. Tries to do everything. Does not delegate</td>
</tr>
<tr>
<td>- Tends to hold few and short meetings with a strong emphasis on routine and maintenance of status quo</td>
</tr>
<tr>
<td>- Does not involve other providers or professionals in decisions regarding service needs or developments</td>
</tr>
<tr>
<td>- Selectively involves team members in discussions on service issues</td>
</tr>
<tr>
<td>- Is anxious or less confident about own role when engaged in consultative decision making processes</td>
</tr>
<tr>
<td>- Tends to manage subordinates on a more individualistic basis. Everyone works on their own project without sharing. Doesn’t create a common view or ethos</td>
</tr>
<tr>
<td>- Is an apologist for change, focuses on the difficulties. Looks to compromise and minimises changes in practice or routines</td>
</tr>
<tr>
<td>- Is overly cautious and plays too safe in delegating tasks to others. Tends not to fully trust the capability of subordinates</td>
</tr>
<tr>
<td>- Tends to be more formal in style and treats all individuals in the same way. Can be wooden or uninspiring in team settings</td>
</tr>
<tr>
<td>- Relies on the formal management chain to develop new proposals or services</td>
</tr>
</tbody>
</table>
Competency 2
Setting and Monitoring Performance Standards

Definition
Establishes clear objectives and defines core standards of performance and clear expectations for his/her unit managers. Regularly reviews performance against standards.

Areas of Application
- Defining service level expectations
- Tracking service quality and intervening as appropriate
- Conducting staff appraisals and reviewing performance
- Giving staff a clear sense of priority
- Establishing project management protocols

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<tr>
<th>+</th>
<th>Behavioural Indicators</th>
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</thead>
<tbody>
<tr>
<td>-</td>
<td>Establishes project teams without clear enough guidelines or objectives. Fails to put in place systems for tracking and review of progress or may not set specific enough targets</td>
</tr>
<tr>
<td>-</td>
<td>Tends to focus on day-to-day operations and does not set medium term targets</td>
</tr>
<tr>
<td>-</td>
<td>Does not conduct formal appraisals nor review performance systematically, does not set specific goals or measures</td>
</tr>
<tr>
<td>-</td>
<td>Doesn't use tangible data to evaluate progress or service levels or does so on an inconsistent or irregular basis</td>
</tr>
<tr>
<td>-</td>
<td>Collects data but doesn't use it to address shortfalls in performance, slow to respond to failing standards</td>
</tr>
<tr>
<td>-</td>
<td>Will tend to let performance issues fester or intervene in a negative way when they have gone too far</td>
</tr>
<tr>
<td>-</td>
<td>Will tend to let difficult decisions slip or put off confronting the issue</td>
</tr>
<tr>
<td>-</td>
<td>Lets staff perform as they can without positive guidance</td>
</tr>
<tr>
<td>-</td>
<td>Lets subordinate managers concentrate on the day-to-day without giving enough attention to leading on standards assurance</td>
</tr>
<tr>
<td>-</td>
<td>Lets junior managers refer difficulties with staff performance upwards</td>
</tr>
<tr>
<td>-</td>
<td>Reactive to staff development needs and does not link training and development to service priorities</td>
</tr>
</tbody>
</table>

- Establishes project teams with clear terms of reference, reporting protocols and review processes.
- Regularly reviews progress on work projects in relation to set targets
- Encourages her team to set and achieve short term and medium term goals
- Conducts formal appraisals or performance reviews with staff and sets agreed targets and goals
- Uses tangible measures as outcomes to evaluate service or performance levels and collects these regularly
- Intervenes decisively where service levels or quality is below standard and establishes a remedial process
- Will be assertive in addressing staff performance problems. Will intervene in a timely and positive way
- Will be prepared to make tough decisions or invoke sanctions for poor performance as needed
- Coaches and mentors staff to improve their performance
- Strongly encourages junior managers and supervisors to set specific performance goals and standards
- Encourages and supports assertive performance management by junior managers
- Encourages staff development and sharing of best practice. Links staff development and training to the priority service needs
Competency 3

Negotiation Skills

Definition
Skillful in the handling and positive resolution of conflict, building common ground and seeking to achieve mutually acceptable outcomes. Can be skillfully assertive to achieve desired outcomes, puts a case across well.

Areas of Application
• Negotiating with senior management and external agencies to obtain resources
• Introducing new ways of working and selling the benefits of change
• Resolving employee relations issues
• Adjudicating or mediating in inter professional disputes or client issues
• Negotiating to redeploy staff.

+ Behavioural Indicators -

• Always investigates background to issues thoroughly and investigates all possible options, senses when there is a more complex or sensitive underlying issue
• Shows a balanced approach in disputes and listens to both sides. Is open minded
• Able to use high level of communication skills to convince or argue the needs of staff and of service.
• Able to see others viewpoints and builds a win/win case and bridges the interests of both parties
• Able to put forward alternative suggestions in problem solving
• Retains composure under pressure and stays calm, is assertive but not aggressive
• Skillful in getting both parties to exchange positions and check their relative understanding
• Can win concessions by offering some ground and doesn’t let the issue destroy the relationship
• Judges the timing of interventions to maximise effect
• Anticipates objections and prepares ground. Gets into consultation early.
• Knows how to get things one both through formal channels and the informal network.

• Will go in to sensitive meetings poorly prepared or with only half the facts and tends to jump to a solution
• Shows bias and may get emotionally involved, takes sides in disputes or prejudices issues
• Poor communication skills, doesn’t present effective arguments
• Tends to see things only from own perspective and doesn’t sell benefits to the other party
• Does not put forward suggestions. Only provides one proposal and then waits for solution
• Tends to react emotionally and shows the strain, can become aggressive in style
• Allows both parties to concentrate only on their own concerns, doesn’t encourage position clarification
• Wins concessions at too high a cost to the working relationship. Only wants to get and doesn’t offer to give or reciprocate
• Misjudges situations and has a “bull in a china shop” effect, overreacts too early
• Doesn’t read the environment well, doesn’t get key players on side early enough
• Is overly rigid or naive in only going through formal channels to get things done
Competency 4
Proactive Approach to Planning

Definition
Looks ahead and forward plans for service developments. Anticipates trends and identifies opportunities. Ensures that the learning from new service models and practices influences service planning

Areas of Application
• Planning the development of new services and practices
• Anticipating resourcing needs on a medium term basis
• Making a strong input to interdisciplinary policy and planning groups
• Forward planning on complex service issues (e.g. new work practices, etc.)
• Integrating the learning from implementing new practices with future plans

<table>
<thead>
<tr>
<th>+ Behavioural Indicators +</th>
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</thead>
<tbody>
<tr>
<td>• Sensing and keeping ear to the ground on corporate agenda. Leads on translating the corporate agenda into practical service planning</td>
<td>• No awareness of “bigger picture”. Tends to view service at micro or operational levels only</td>
</tr>
<tr>
<td>• Shows strong trend anticipation and sensing skills and uses these to opportunistically develop services or practices</td>
<td>• Misses opportunities to develop new services due to short-term focus, or lack of awareness of developments within the wider health and social care system</td>
</tr>
<tr>
<td>• Shows awareness of service needs / able to analyse and assess current systems and demand levels to develop best system, based on needs</td>
<td>• Does not analyse or assess service needs, tends to be reactive in approach to service development</td>
</tr>
<tr>
<td>• Constantly seeking to identify areas for practice development, i.e. where improvement is necessary in terms of staff and service development, so that better outcomes can be achieved</td>
<td>• Only examines need to improve services when there is a crisis</td>
</tr>
<tr>
<td>• Develops a proactive and positive working relationship with unions and staff associations around change issues</td>
<td>• Only relates to unions and staff associations on a reactive basis and may become embroiled in difficult industrial relations with unions</td>
</tr>
<tr>
<td>• Collaborates with other disciplines and agencies in the development of service plans. Leads interdisciplinary planning groups</td>
<td>• Tends to be more comfortable planning from a single discipline perspective</td>
</tr>
<tr>
<td>• Acts as the conduit to ensure that the learning from new service practices actively shapes future service plans</td>
<td>• Continues to plan services in a top down way without consulting the staff on the learning from current applications and practices.</td>
</tr>
<tr>
<td>• Takes responsibility for service policy development</td>
<td>• Needs to be continuously reminded to engage in policy development</td>
</tr>
</tbody>
</table>
Competency 5
Effective Co-ordination of Resources

Definition
Ensures that critical human and material resources are allocated in an effective way, monitors activity levels and intervenes to align resources and maximise efficiencies

Areas of Application
- Ensuring an adequate supply of staff to meet service demands
- Planning and monitoring the use of material resources
- Setting budgets and tracking expenditure
- Tracking service levels and reorganising staffing to meet contingencies
- Continually reviewing how productively resources are being used to meet service needs

<table>
<thead>
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</thead>
<tbody>
<tr>
<td>• Shows system understanding and the ability to balance multiple resourcing issues</td>
</tr>
<tr>
<td>• Consistently achieves efficiencies in resource usage by intelligent deployment, adjustments and monitoring</td>
</tr>
<tr>
<td>• Negotiates services and resource levels with funding bodies and/or third parties</td>
</tr>
<tr>
<td>• Demonstrates the capability to accurately measure resource usage against activity level for key areas (utilisation indices)</td>
</tr>
<tr>
<td>• Implements effective monitoring systems for all key resource deployments</td>
</tr>
<tr>
<td>• Can skilfully deploy and adjust human resources to meet changes, demands and contingencies</td>
</tr>
<tr>
<td>• Is resourceful in solving staff shortages or crises. Reacts quickly and sources staff creatively</td>
</tr>
<tr>
<td>• Shows a financial awareness as relevant to the service. Plans budgets and track variance</td>
</tr>
<tr>
<td>• Shows a sound appreciation and usage of IT systems for resource management</td>
</tr>
<tr>
<td>• Very mindful of wasting resources and encourages this attitude in staff and junior managers. Cuts down appropriately on resources used and values cost saving as a way to free up resources for further service developments</td>
</tr>
<tr>
<td>• Manages resource usage in a reactive and historically informed way</td>
</tr>
<tr>
<td>• Is slow to intervene and lacks flexibility in reviewing and reallocating resources to meet changing needs or demand levels</td>
</tr>
<tr>
<td>• Refers service and resourcing level issues to the Director without fully developing them</td>
</tr>
<tr>
<td>• Lacks confidence in dealing with funding agencies and third parties</td>
</tr>
<tr>
<td>• Monitors resource usage, mainly by significant exceptions or on an ad hoc basis</td>
</tr>
<tr>
<td>• Not aware of non-professional staffing and resources issues</td>
</tr>
<tr>
<td>• Operate standard rotas and scheduling without consideration of changing service needs and opportunities</td>
</tr>
<tr>
<td>• Has difficulty coping with unexpected staffing problems. Slow to react and relies too much on conventional approaches</td>
</tr>
<tr>
<td>• Averse to financial monitoring, defers to finance staff without making an informed contribution</td>
</tr>
<tr>
<td>• Uses IT systems at a minimal level or not at all</td>
</tr>
<tr>
<td>• Tends to waste resources and downplays this issue with staff and other managers. Makes resource cuts in a reactive or poorly thought through way. Lacks a rationale for where efficiency is needed.</td>
</tr>
</tbody>
</table>
Chapter 6

Competencies and the Front Line Service Manager

The work of front line nurse managers has become increasingly demanding and more complex as service volumes and patient expectations continue to grow.

Specifically in relation to first line nursing and midwifery management the Commission on Nursing recommends that they fulfill the following functions:

- "Professional/clinical leadership"
- Staffing and staff development
- Resource management
- Facilitating communication"
- "Also clerical and information technology support should be made available to support them in their managerial function."
Primary Purpose

The front-line nurse manager co-ordinates and leads the implementation and delivery of nursing activities within a circumscribed unit of service. The unit of service may be a ward, a day treatment service, a geographical catchment area for public health, a community psychiatric nursing, or a day or residential service unit for people with an intellectual disability.

The Scope of the Role

The role typically encompasses key result areas including:

- Planning of services in terms of need analysis, activities, targets and priorities
- Deployment of resources, both human and physical (up to £500,000 in large hospital service units) including budgeting, scheduling and task allocation
- The development of care and individual service plans
- Providing leadership on standards and quality assuring service delivery and evaluation
- Acting as a professional role model, counselling, tutoring and mentoring less experienced staff
- Acting as a focal service contact point and primary liaison with other disciplines and service collaborators
- Providing direction, support and supervision to front line staff on the discharge of their roles.
- Providing a limited direct client service role, usually in areas of greater complexity or sensitivity.

Timeframe of Decision Making

Short-term impact of most decisions from immediate to one month ahead.

Critical Success Factors in the Role

- The effectiveness and quality of the service response.
- The smooth coordination of resources and activities.
- The efficiency of resource usage.
- Provision of leadership in crisis response.
- Setting a positive tone for the service delivery.
- Ongoing development of staff capability and performance.
Evolving Trends and Role Challenges

- Greater input into resources planning and accountability.
- Greater emphasis on tracking activity levels, processes and outcome against the resources deployed.
- Trends towards more formalised and systematic approaches to quality assurance and service audit.
- Greater emphasis on multi-disciplinary models of service delivery.
- Challenge of keeping abreast with the latest developments in service technology and of applying research led best practice in the practical service delivery context.
- Growing emphasis on consumer rights and the need to provide services that empower and positively educate clients.
- The emphasis on a continuity in service care across delivery settings and programmes.
- The research identifies three critical role competencies as well as the full range of generic competencies that underpin management success at all levels. See illustration below.
Front Line Competencies for Nurses

1. Planning and Organisation
2. Building and Leading a Team
3. Leading on Clinical Practice & Service Quality
Competency 1
Planning and Organisation

Definition
Plans and organises resources efficiently and effectively within a specified time frame. Co-ordinates and schedules activities. Manages unexpected scenarios.

Areas of Application
- Allocation and co-ordination of resources to achieve tasks, scheduling of rosters.
- Procuring and evaluating material resources.
- Prioritisation and meeting demands under pressure or in emergencies.
- Record keeping and reports for operational activities.
- Planning of meetings, case conferences or other events.

<table>
<thead>
<tr>
<th>Behavioural Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ensures maximum use of available resources in annual, monthly and weekly rostering.</td>
</tr>
<tr>
<td>Plans ahead to cover foreseeable demands and eventualities.</td>
</tr>
<tr>
<td>Is proactive and flexible in problem solving staff shortages and demand fluctuations.</td>
</tr>
<tr>
<td>Plans and organises individual and group programmes in a consultative way to achieve best possible outcomes.</td>
</tr>
<tr>
<td>Delegates well giving clear task accountability and taking into account the strengths, weaknesses and development needs of staff</td>
</tr>
<tr>
<td>Is proactive in evaluating client care and ensure efficient planning liaison with interdisciplinary colleagues</td>
</tr>
<tr>
<td>Anticipates clinical problems or other service user issues and takes proactive action.</td>
</tr>
<tr>
<td>Responds in an organised and calm way to unexpected developments, quickly taking stock and prioritises actions and resources.</td>
</tr>
<tr>
<td>Keeps open channels of communication with a range of relevant personnel across the services (nurses, doctors, paramedical, technical, IT) etc.</td>
</tr>
<tr>
<td>Makes early contact with family and other service staff to plan and organise the next sequence of care activities (i.e. transfer across programmes, community discharge)</td>
</tr>
<tr>
<td>Rosters in a mechanical and routine way without thinking about demand patterns.</td>
</tr>
<tr>
<td>Does not anticipate scheduling problems or leave issues etc.</td>
</tr>
<tr>
<td>Fails to anticipate staff shortages and may respond in a blanket way that wastes resources.</td>
</tr>
<tr>
<td>Is more directive and less consultative in-patient allocation and does not link activities.</td>
</tr>
<tr>
<td>Is clinically competent but does not delegate clearly and may lack knowledge and insight of individual staff capabilities.</td>
</tr>
<tr>
<td>Is reactive in organising client care and lacks initiative in co-ordinating interdisciplinary activity.</td>
</tr>
<tr>
<td>Less adept at thinking ahead and anticipating client needs.</td>
</tr>
<tr>
<td>Concentrates too much on the present delivery of service (thinks today only)</td>
</tr>
<tr>
<td>Responds in a disorganised manner to unexpected or crisis situations.</td>
</tr>
<tr>
<td>Works too much in a singular or single discipline manner and does not link effectively across services and staff.</td>
</tr>
<tr>
<td>Leaves continuity of care planning too late and does not organise the next sequence of service in a seamless way</td>
</tr>
</tbody>
</table>
Competency 2
Building and Leading a Team

Definition
Acts as a role model in terms of capability and professionalism. Leads a team confidently, motivating, empowering and communicating with staff to promote provision of a quality service. Blends diverse styles into a cohesive unit, coaches and encourages improved performance.

Areas of Application
- Promoting high standards in the daily running of the clinical services at unit level.
- Leading and managing interdisciplinary care for service users.
- Empowering staff through team meetings, coaching, education and promotion of staff initiatives.

<table>
<thead>
<tr>
<th>+</th>
<th>Behavioural Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>-</td>
<td>Lacks enthusiasm and vision for the service.</td>
</tr>
<tr>
<td>-</td>
<td>Lacks structure in eliciting contribution from staff and does not hold regular meetings. May appear not to listen or value staff contribution.</td>
</tr>
<tr>
<td>-</td>
<td>Slow to develop the team. Requires advice and prompting to meet staff needs.</td>
</tr>
<tr>
<td>-</td>
<td>Fails to create an environment suitable for team cohesion.</td>
</tr>
<tr>
<td>-</td>
<td>More comfortable following and avoiding team conflict. Too concerned about what others may think or say.</td>
</tr>
<tr>
<td>-</td>
<td>Less concerned about working atmosphere and does not appreciate it effect. Does not see the importance of shared success.</td>
</tr>
<tr>
<td>-</td>
<td>Uses an authoritarian or overly directive approach in work assignments.</td>
</tr>
<tr>
<td>-</td>
<td>Tells others what to do but does not delegate stretching tasks or encourage autonomous practice.</td>
</tr>
<tr>
<td>-</td>
<td>Does not show confidence in the use of the self governance model.</td>
</tr>
<tr>
<td>-</td>
<td>Knowledgeable and clinically competent but does not participate in staff development and does not pass on skills and knowledge to the team.</td>
</tr>
<tr>
<td>-</td>
<td>Relies heavily on the team to provide necessary care but does not liaise or monitor demand levels on staff.</td>
</tr>
<tr>
<td>-</td>
<td>Slow to intervene when standards slip.</td>
</tr>
<tr>
<td>-</td>
<td>Ignorant of the type of pressures placed on staff and does not seek to alleviate stress.</td>
</tr>
<tr>
<td>-</td>
<td>Tends to follow rather than initiate change.</td>
</tr>
<tr>
<td>-</td>
<td>Takes few initiatives personally to improve services and does not go out of way to encourage initiative.</td>
</tr>
</tbody>
</table>

- Articulates a vision and sets clear objectives for service delivery.
- Provides a regular forum for staff communication, is receptive and respectful of contributions from staff.
- Leads and manages change. Makes a positive case for change.
- Develops good team relations and deals promptly with individual and team discord, thus creating and maintaining favourable working environment.
- Understands the importance of culture and good working relationships.
- Deliberately monitors and works to improve the team process, encourages team review and reflection.
- Develops staff to their full potential by devolving authority and responsibility within professional limits.
- Believes in and promotes the self-governance model.
- Models excellent work practices and uses his / her skills to educate others through coaching, mentoring and thus disseminates good practice.
- Encourages initiative in staff and expects individual accountability, recognises positive performance and intervenes when standards fall.
- Monitors workload pressures on staff and intervenes as appropriate.
- Develops and maintains staff morale by delegating appropriately, supporting, motivating and expecting individual accountability.
- Positively promotes change and leads from the front in trying out new or better ways of delivering services.
Competency 3
Leading on Clinical Practice & Service Quality

Definition
Sets and monitors standards and quality of service, leads on proactive improvement.

Areas of Application
- Ensuring that service user’s receive a good standard of clinical care and client service
- Implementing and monitoring standards of clinical care for the service.
- Interdisciplinary networking to ensure high quality effective systems for service delivery.
- Monitoring and evaluation of accommodation and catering services for the service area.

<table>
<thead>
<tr>
<th>Behavioural Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Regularly reviews practice and clinical standards of care and measures them.</td>
</tr>
<tr>
<td>- Judge clinical service provision based on clinical expertise.</td>
</tr>
<tr>
<td>- Possesses sound knowledge of procedures and protocols in operational matters.</td>
</tr>
<tr>
<td>- Develops new ideas in order to improve care and optimise to full potential.</td>
</tr>
<tr>
<td>- Identifies service problems - assesses, plans, and takes action.</td>
</tr>
<tr>
<td>- Strives for leading edge in practice.</td>
</tr>
<tr>
<td>- Stimulates and supports clinical and research initiatives to improve care.</td>
</tr>
<tr>
<td>- Shows a strong knowledge of quality assurance processes.</td>
</tr>
<tr>
<td>- Identifies areas for quality improvement and work with interdisciplinary team members to improve particular processes/practices.</td>
</tr>
<tr>
<td>- Regularly reviews the quality of hotel, catering and other support services. (e.g. CSSD). Convenes regular meetings for feedback.</td>
</tr>
<tr>
<td>- Encourages staff evaluation of supplies and equipment (e.g. IV giving sets, syringe drivers and other pumps).</td>
</tr>
<tr>
<td>- Develops service user care plans, which transcend disciplines and programmes of care (e.g. hospital to community).</td>
</tr>
<tr>
<td>- Has an active involvement in contributing to policies, which are critical to patient care.</td>
</tr>
<tr>
<td>- Demonstrates high standards of practice in own work areas and acts as a professional role model for the staff</td>
</tr>
<tr>
<td>- Educates staff opportunistically on the job.</td>
</tr>
<tr>
<td>- Monitors and scans the environment non-invasively, making sure everything runs smoothly.</td>
</tr>
<tr>
<td>- Does a regular review of service user perspectives and complaints and of incidents (e.g. falls) and seeks out methods to achieve better outcomes.</td>
</tr>
</tbody>
</table>

- Lacks knowledge and expertise to judge service and clinical care provision by staff. |
- Ignores problems until they become critical and/or unmanageable. |
- Shows an inadequate knowledge of procedures and protocols |
- Has no impetus to be a leader of clinical practice. |
- Would rather keep things the way they are. Safer. Sees no need for change. |
- Is not comfortable with new initiatives and research. Sees this as barriers to providing the service now. |
- Requires regular prompting from managers to review clinical standards and avoids doing so. |
- Avoids involvement of staff in the development of quality initiatives for service users. |
- Does not encourage staff to actively participate in the review of ward/unit equipment. This results in dissatisfaction with equipment/supplies. |
- Maintains barriers between inter-disciplinary teams, which results in conflicting plans and programmes of care. |
- Lacks understanding in the implementation of quality policies. Takes a passive role in this area and does not keep abreast of quality issues. |
- Works independently refining own skills and knowledge but not sharing this with others. |
- Maintains a closed mind and refuses to elicit or believe evidence. Does not wish to shape a service by what the “users” say - there is only the professional way.
Chapter 7

Building an Enabling Context to Develop and Sustain Nursing Management

The challenge of building and sustaining the competence of nursing management is an urgent and substantial one.

Our research suggests that there are important role and structural issues to be addressed in order to provide the requisite context within which competency-based management development can make a positive impact.

1.0 Role clarification

Role clarification is a central issue for nursing management today. While the process and practice of nursing have evolved rapidly over the last decade, the role of nursing management has not been progressively redefined on any systematic or coherent basis across the country.

There are a number of contextual factors, which will have a shaping influence on the role clarification process. These are illustrated below:

- Greater focus on Management Essentials
  - Clearer alignment of management tasks with level or work
  - Freeing up of time to attend to the critical management issues
  - Improved resourcing and better supports (administrative, clerical, IT, etc.)

- Changing Contexts
  - Culture change inservice models and delivery
  - Professional processes and practice changes
  - Multidisciplinary delivery paradigms
  - Accelerating rate of demand for adaptation to new methods, technology etc.

Role Clarification as a Central Issue for Nurse Management

I. The changing image and culture of nursing:

A rigid hierarchical model of nursing management is inappropriate for the modern health and social services. The complexity and flexibility of the service response required militates against the more traditional command and control approach where nurses routinely passed decision-making accountability up a management hierarchy. The younger cohorts of nursing professionals are better educated and more assertive in their expectations than their predecessors. The management style that is required for today's service is one that enables professional decision making and discretion to be exercised by the nurse with the most relevant information and capability to address a particular service issue. There is a sea change underway in this regard within the service but it needs to be made more explicit, coherent and consistent across service settings.
II. The pace of change in practice and process.

The practice of nursing is evolving rapidly in keeping with advances in service delivery models and technology. There are tensions and dynamics to be managed within these developing paradigms including:

- Achieving the right balance between the service differentiation and integration requirements posed by the evolution of specialist and advanced practitioner-nursing roles.
- Sustaining both the collaborative interdependence and professional independence of the nursing contribution within multi-disciplinary service settings.
- Reconciling the empirical practitioner and the client empathy aspects of the nursing contribution and ensuring that sufficient attention is paid to each.
- Managing expectations for career progression of professional nurses in a labour market where skill shortages and transient commitment are becoming urgent problems.

III. Nursing as a significant bedrock of service delivery is now beginning to develop a greater sense of its own identity and its potential impact and influencing power on the wider service environment. There is a real and urgent need to channel and harness this emergent collective awareness into a coherent and well-led network or coalition of service influencers who will have a positive and proactive impact on service development.

Given these contextual factors (and the wider health service issues adverted to in Chapter 2) key elements of the role clarification process become much clearer. It is also our view that this role clarification process needs to be taken forward on a ‘systemic’ basis. It will not be sufficient for one level of nursing management to change, as all three are interdependent and need to change together. We recommend that each nursing service use this report as a catalyst to review their own management structures in terms of role clarity and role empowerment. Figure 7 overleaf gives an indication of the potential scope of such a review.
The Transitional Challenge for Nursing Management

<table>
<thead>
<tr>
<th>At Top Manager Level</th>
<th>At Top Manager Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>To position the nursing contribution within the wider service context.</td>
<td>Moving national and local policy and strategy from rhetoric to reality.</td>
</tr>
<tr>
<td>To look outwards and influence policymaking.</td>
<td>Other senior service managers making the space for the nursing contribution.</td>
</tr>
<tr>
<td>To be the systems architect for nursing delivery.</td>
<td>Other professionals acknowledge the criticality of the strategic nursing role at this level of the service.</td>
</tr>
<tr>
<td>Giving up: the operational daily problem solving role!</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>At Mid Level</th>
<th>At Mid Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Embracing the ‘Integrator’ role between service strategy and nursing delivery.</td>
<td>Directors delegating the development functions to this level.</td>
</tr>
<tr>
<td>Making a proactive contribution to development of new services and new service delivery models.</td>
<td>Directors and other professionals seeing the role as adding expertise and new thinking on service issues.</td>
</tr>
<tr>
<td>Linking research and best practice into service delivery.</td>
<td>First line managers having the courage to stop referring most issues upwards.</td>
</tr>
<tr>
<td>Facilitating protocol development for quality assurance and performance development.</td>
<td>Giving greater primacy to the developmental and human resources management aspects of the role.</td>
</tr>
<tr>
<td>Giving Up: the daily resourcing and problem solving role</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>At Front Line Level</th>
<th>At Front Line Level</th>
</tr>
</thead>
<tbody>
<tr>
<td>Being conscious of the need to both lead and manage.</td>
<td>Other professionals and service managers supporting the leadership element.</td>
</tr>
<tr>
<td>Managing the unit of service as a system</td>
<td>Need to provide sufficient back-up resources for effective management. (i.e. IT, clerical)</td>
</tr>
<tr>
<td>Developing the contribution of staff, grooming for greater responsibility.</td>
<td>Middle managers need to devolve selection, and performance development as much as possible.</td>
</tr>
<tr>
<td>Fulfilling the ‘service hub’ role more proactively.</td>
<td>More explicit skills mix allocation on units and wards.</td>
</tr>
<tr>
<td>Giving Up: Spending substantial amounts of time providing direct client services</td>
<td>Fixing accountability for client care at the level of individual professionally qualified nurses.</td>
</tr>
</tbody>
</table>
2.0 Resourcing and Support Issues

Greater role clarity, as expressed in role descriptions needs to be accompanied by a consequential review of the adequacy of resourcing, particularly at front line management levels. Particular issues to be addressed include:-

I. Nurse managers need to be supported by practical, useful and accessible information technology systems. They also require adequate training in how to get the best utilisation out of these systems.

II. Management time can be freed up for core activities if information logging and transfer is supported by adequate clerical staffing. For larger service units the cost benefit case is quite apparent.

III. A more searching audit of skill-mix requirements in particular service units could lead to non-core nursing tasks being allocated to other grades of staff freeing up professional practitioner time and lessening the ‘hands on’ time that nurse managers have to spend on reactive direct patient care.

IV. The provision of specialist and advanced practitioner nursing posts should ensure that the management time that is currently deployed on professional supervision and training of less experienced nursing staff is shared across a wider base of experienced staff.

V. The accelerating demand rates in many direct service areas raises the need for more personal accessible support services including employee assistance counselling. In a similar vein the generic competency of resilience raises the need for stress management training for nurse managers particularly those in the high immediate demand areas of the service.

VI. Professional networking should be more strongly encouraged both on site and across service settings.

VII. The whole issue of building in time for learning and reflection on practice should also be reviewed as the service audit imperative brings with it the need to put in place opportunities and processes for managers to review and improve their practice as managers. Putting the emphasis on continuous development of competence at all levels in nursing also raises the issue of a need for more consistency in how learning and development time for nurse managers is factored into the operational rostering process.

3.0 Using the competency models as a systemic performance development framework

It is useful to restate the core purpose of deriving the competency models for nursing management. For the first time in Ireland, the factors that underlie performance effectiveness in nursing management have been objectively researched and defined in behavioural terms.

There are a number of critical and direct areas of application for these competencies illustrated in the diagram below. Each application will have a positive impact on management practice and taken collectively they can make a very significant contribution to the effectiveness of nursing services.

Figure 8

<table>
<thead>
<tr>
<th>Recognition</th>
<th>Induction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Giving consistent and meaningful feedback</td>
<td>Setting behavioural standards</td>
</tr>
<tr>
<td>Performance Review</td>
<td>Training and Development</td>
</tr>
<tr>
<td>Building a culture of continuous improvement</td>
<td>Focus on the essentials</td>
</tr>
</tbody>
</table>

Selection
Based on capability and potential

USING COMPETENCIES AS THE INTEGRATION FACTOR IN PERFORMANCE MANAGEMENT
We recommend the following

I. Recruitment and Selection

- That future selection of nursing managers at all three levels should incorporate a competency based assessment format. This may well require that a broader and more structured approach be adopted for the filling of these critical roles. Appendix Two gives indicative details in this regard.

- That the competency model be communicated formally to employer and staff representative bodies, personnel managers, the Local Appointments Commission and other external bodies involved in nurse manager selection.

- That the competency models be promoted and communicated widely among the nursing profession so that nurses can make more informed career development choices from an early point.

II. Induction

- That the competency models be exploited for induction purposes and particularly be highlighted for those nurses making the step up into a management role for the first time. Equally the competencies can serve as useful guides for more experienced managers in terms of their potential to act as role models for less experienced managers.

III. Training and Development

- For the bulk of highly capable current nurse managers the competencies should serve as both a validation and a challenge. They validate the practical expertise and skills of nurse managers working in demanding service roles and to an extent can serve as a practical balance to the trend towards increasing levels of academic qualifications and specialisms in nursing. For nursing managers they hold the potential to serve as an 'on the job' template or curriculum for capability development. Experience elsewhere suggests that the bulk of competency based development activities can be conducted either on the job or in environments that are conducive to action learning and behavioural change. Greater emphasis will need to be placed on mentoring and effective role modelling for the benefit of this approach to be fully realised.

- Research from the USA suggests that competency based management development has the potential to incrementally improve performance beyond the results achieved by more traditional training methods. See Figure 9 below for details.

<table>
<thead>
<tr>
<th>Competency Based Training Programmes</th>
<th>Traditional Training Programmes</th>
</tr>
</thead>
<tbody>
<tr>
<td>- Positively shifts performance on average .70 standard deviation</td>
<td>- Positively shifts performance by an average of .41 standard deviation</td>
</tr>
<tr>
<td>- Has positive Return on Investment (average 700%)</td>
<td>- Has positive Return on Investment (average 87%)</td>
</tr>
</tbody>
</table>

 Competency based training versus traditional training produces $= 1.7 \times \text{effect size}$

$$= 8 \times \text{ROI}$$

(Areas of greatest impact, project management, time management, written communication, product sales work planning and hazard training)

IV. Formal Management Training

- Management development in nursing has been given a new impetus with the establishment of the Office for Health Management. A number of innovative programmes and projects have been undertaken including master classes and learning sets for top level nurse managers and a leadership development programme for more junior nurses. There have been other pockets of good practice and innovation including development studies on front line nursing managers but there are still significant gaps in terms of nationwide programmes to induct, train and develop nursing managers. The vast majority of nurse managers that we talked to had received neither formal management training nor formal induction in their transition to a management role. While there are now a number of Masters programmes in nursing they vary widely in format, content and quality. Informal feedback suggests that current management modules in degree level nursing programmes lack applicability to the daily demands of service management.

- We recommend that in line with the Commission on Nursing proposals and building on the work done in this research, an initiative be undertaken to develop national guidelines and a framework for the on-going continuous professional development of nurse managers. Within this recommendation we would suggest that:

I. There is a particular criticality in filling this development gap in a structured way at first-line and first entry level to nursing management.

II. At mid-line level development initiatives should include a focus on role clarification, role enhancement and encouragement of empowering management style.

III. At the top management level we recommend that the Office for Health Management facilitate a process which links the competency models with the other excellent and on-going development initiatives.

IV. Across all levels it will be a challenge to ensure that development programmes can incorporate the best aspects of both competency-based and content knowledge based development methodologies.

V. As an absolute minimum it should be the target that all nurse managers participate in some form of structured personal development planning by the end of year 2002.
V. Systems for Performance Development

The momentum towards greater consumerism, more structured approaches to quality assurance and clinical audit brings with it a compelling need for the adoption of more consistent and structured performance development and review processes in nursing practice. Nurse managers have a pivotal role in this process by:

- Ensuring that they are good role models for performance development themselves in their own practice.
- Ensuring that they develop the necessary skills to implement performance review processes effectively.

The competency models reflect the importance of this performance development role with each level having a particular emphasis:

- **At Top Manager Level**: Setting the developmental tone and ensuring that systematic processes are designed and implemented.
- **At Mid Level**: Taking the lead role in implementing formal performance evaluation procedures and a continuous improvement process for front line managers.
- **At Front Line Level**: Taking the lead in implementing high standards in nursing practice and quality assurance.

We recommend that at a minimum all nursing managers should be involved in an annual development review process that includes 360° feedback and the enactment of personal development plans.

**Succession Planning** Within the larger services an integrated approach to the application of these competency models will lead to the accumulation of valuable career potential information which can be used as an aid to structured career development and succession planning. In such a scenario nurses and nurse managers would be encouraged to take on projects and other opportunities at work with a deliberate view to broadening their capabilities and filling gaps in their competency profile. While much good work currently is carried on informally in these areas at present, the competency models can add a more structured dimension to this process.

4.0 The importance of a robust communication process

To make an effective developmental contribution it is vital that this research be disseminated as widely as possible within the service. Accordingly, we recommend the following:

1. That the report be presented by the Office for Health Management to all nursing services in the country and to chief executives, nominated personnel managers of such services and employee representatives.
2. That all nurse managers who participated in the study be presented with a personal copy of the report and an acknowledgement of their contribution.
3. That all appropriate means be deployed to disseminate this research in an interactive way particularly with nurse educators.
4. That an innovative approach suggested by the Office for Health Management be adopted whereby the competency models are made available on the Internet.
Appendix 1
List of hospitals involved the research project

Phase 1
Initial Sample
In Dublin:
Beaumont Hospital
St James's Hospital
St Luke's & St Anne's Hospital
St Vincent Hospital (psychiatric)
Our Lady's Hospital for Sick Children
National Maternity Hospital

The rest of the country:
Cork University Hospital
Galway University Hospital
Limerick Regional Hospital
Portlaoise General Hospital
Wexford General Hospital
St John of God Brothers, Celbridge.
North Eastern Health Board - Care of the Elderly Services
North Western Health Board - Public Health

Phase 1
Expanded National Sample
Sligo General Hospital
Letterkenny General Hospital
Cope Foundation, Cork
Community Services, Dublin
Our Lady of Lourdes Hospital, Drogheda
Portiuncula Hospital, Ballinasloe
Mater Misericordiae Hospital, Dublin
St Vincent's Hospital, Elm Park, Dublin
Waterford General Hospital
Tullamore General Hospital
St Joseph's Hospital, Limerick
Tipperary North Riding Mental Health services
St John's Hospital, Limerick
Limerick Maternity Hospital

Phase 2
Further Expanded Sample
St Mary's Hospital, Dublin
St Mary's Orthopaedic Hospital, Cork
St Michael's Hospital, Dublin
North Cork Community Care (SHB)
Community Care Services (SEHB)
Tralee General Hospital
Mercy Hospital, Cork
Coimbe Women's Hospital
Rotunda Hospital
Mayo General Hospital
Baggot Street Community Hospital
St Raphaels, Celbridge
St Dymphna's Hospital, Dublin
St Ita's Hospital, Dublin
St Brendan's Hospital
City of Dublin Skin & Cancer Hospital
The Adelaide & Meath Hospital, Tallaght
James Connolly Memorial Hospital
St Loman's Hospital, Dublin
Cherry Orchard Hospital, Dublin
North Strand Health Centre, Dublin
St Colmcile's Hospital, Dublin
South Infirmary/Victoria Hospital, Cork
Longford/Westmeath Hospital, Mullingar
Cavan/Monaghan Hospital Group
Louth/Meath Hospital Group
Louth Community Care
St Brigid's Hospital, Ardee
St Brigid's Hospital, Laois
Community Care Unit, Birr, Offaly
Ofula House, Edenderry
Health Centre, Portlaoise
Community Services, Lisdoonvarna
Mallow General Hospital
Ennville Hospital, Cork
Bons Secour, Cork
St. Finbarr's Hospital, Cork
Abbeycourt House Community Care Services
(Northside / Southside)
St Stephen's Hospital, Cork
Community Care Services, Tralee
Acute Unit-Bantry General Hospital
Acute Unit- (GF) Cork University Hospital
Ennis General Hospital
Roscommon Hospital
Our Lady's Psychiatric Hospital, Ennis
Sandfield Health Centre, Ennis
Naas General Hospital
Peamount Hospital
Merlin Park Hospital
St Mary's Hospital, Castlebar
Carraroe Nursing Unit
St Bridgid's Hospital, Ballinasloe
Aruns Mathair Pol, Castlerea
St Augustine's House, Ballina
Aruns Mhuire, Tuam
Mac Bride Home, Westport
St Anne's Home, Clifden
St Francis Community Home, Galway
Dalton Community Nursing Unit
St Colmcille's Hospital, Loughlinstown
St. Joseph's Hospital, Clonmel
Royal Hospital, Donnybrook
Bandon District Hospital
Clonakilty Community Hospital
Millstreet District Hospital
Killarney District Hospital
Fermoy Community Hospital
St Joseph's District Hospital, Ardee
St Vincent's Hospital, Athy
St. Camillus' Hospital, Limerick
St Joseph's Hospital, Ennis
Clifden District Hospital
Ballina District Hospital
Appendix 2
Indicative Notes on more Structured Approaches to Evaluation in Selection and Promotion

1.0 Critical aspects of the selection process

The selection process for nurse managers at any level should meet the following criteria:

1.1 Be centred largely on assessment criteria of proven relevance to effectiveness in the role.
1.2 Use a range of evaluation techniques appropriate to the particular role rather than be over reliant on a single method.
1.3 Incorporate a structured evaluation of track record performance.
1.4 Include the provision of developmental feedback to all candidates.

2.0 Broadening the range of evaluation methods

Table B below summarises research on the effectiveness of the most commonly used evaluation methods in selection.

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<th>Range of Validity Values</th>
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Effectiveness of Common Selection Methods from Smith and Robertson (1989)

NB: Figures are expressed as correlations on a scale from 0 to 1 where 1 is perfect prediction.
It is apparent that in the main, current selection practices for nurse management roles are over reliant on the use of the interview as the primary evaluation tool. Even within the use of the interview there is still a tendency towards the use of less structured formats, an over-reliance on biographical and curriculum vitae details and a lack of consistency in the skills level of the interviewers.

The competency models can serve a valuable structuring role in nurse manager selection at two levels:

1. By providing a template of relevant and researched evaluation criteria.
2. By providing the content areas for a structured criterion based interview process which the research clearly indicates as the most effective interviewing format.

In terms of broadening the range of evaluation techniques used in selection we make the following observations:

1. Structured evaluation of track record evidence against the relevant competency criteria should be incorporated in all cases.
2. At **Front Line Level**: There is a strong case to be made for the use of group exercises and other interactive techniques as leadership and facilitation potential are key issues at this transition into management.
3. At **Mid Line Level**: There is a case for a more rounded evaluation approach incorporating elements of assessment centre methodologies.
4. At both **Mid Line and Top Levels**: There is a case for the use of critical reasoning tests as decision support tools. This is particularly so as the complexity and data assimilation elements of these roles become more demanding.
5. At **Top Level**: There is a strong case to be made for some formal presentation element which would incorporate aspects of personal vision and strategic overview.